

Ref:

23 February 2011

Mr Allan Chiang Privacy Commissioner for Personal Data Office of the Privacy Commissioner for Personal Data 12/F, 248 Queen's Road East Wanchai Hong Kong

Dear Allan,

Sharing of Positive Mortgage Data

We note that the Law Society of Hong Kong (the Law Society) has made quite a number of comments in its submission on the Consultation Document which it has posted on its website. Given our assessment of the benefits of the proposal to the overall financial stability in Hong Kong and the importance of uploading the existing mortgage data to the effective working of the Credit Reference Agency (CRA) in achieving the objectives of the proposal, I am writing to provide you with our views in relation to the two points set out below which were raised by the Law Society in its submission to you, in the first instance.

- (i) Issue 1 - Even during the worst of the Asian financial crisis, losses due to mortgage defaults were not material. In the view of Law Society, this makes it difficult to justify the industry proposal on a cost benefit basis; and
- (ii) Issue 4 (Issue 3 in the Consultation Document)- Although the information on a consumer would be incomplete if pre-existing mortgage data is not contributed to the CRA, nevertheless, explicit consent from the consumers should be obtained. When the original consent was provided by the consumers, they were provided under "old" (current) system. It would not be in line with the principle of the data protection if information previously not provided to the CRA can now be submitted to the CRA

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without consent from the data subject. This is similar to the bundled consent versus specific consent issue in relation to direct marketing. With the expanded system, specific consent should be obtained for all pre-existing mortgages.

On (i), it is not clear to us what kind of "cost" is referred to in the "cost benefit basis" argument. Does it refer to the monetary cost or the cost to privacy intrusion? If it is the latter, it has to be recognized that the right to personal privacy is not absolute and there is a balancing exercise involved between intrusion of privacy and the public interest. The proposal has kept the personal data to be transferred (i.e. in the form of a mortgage count) to a minimum and sufficient safeguards will be put in place to prevent their misuse. Therefore, every effort has been made to strike a right balance. If the "cost" refers to "financial costs", the proposal will help credit providers in enhancing the completeness and accuracy of their credit risk assessment, thus creating a more efficient credit market and reducing the risk of asset bubble in the property market as a result of indiscriminate borrowing by some consumers and inability of credit providers to indentify borrowers with more indebtedness than they can repay. The benefits appear to be obvious and far-reaching.

Also, I would like to point out that financial crises do occur from time to time but they are never the same because the overall circumstances such as monetary conditions change over time. Therefore, as the HKMA has pointed out many times before, the Asian Financial Crisis is not a relevant benchmark for reference in this context. It should be noted in particular that the overall monetary conditions during the time of the Asian Financial Crisis, i.e. from 1997 to 2003, was that the mortgage interest rates in Hong Kong were coming down considerably (a reduction of around nine percentage points from around 11% to about 2%) and this substantially eased the burden of borrowers in meeting mortgage repayments and hence helped significantly to contain any deterioration in the mortgage default rate. On the other hand, given the abnormally low interest rate environment at the moment, the mortgage interest rates in Hong Kong are expected to revert to a more normal level ultimately. If this process coincides with a downward adjustment in the property market, which most likely will be the case, this would adversely affect the repayment ability of mortgage borrowers as well as their will to continue servicing their mortgage loans. For this reason, it remains our supervisory judgement from a macro-prudential perspective that the fact that the mortgage book of the banking sector in Hong Kong performed relatively robustly during the 1997-2003 period is far from a

guarantee that the same credit performance would be repeated in the next property market adjustment cycle.

When considering this matter, it is also important to bear in mind that back in 2003, the number of residential mortgage loans in negative equity within the banking sector alone reached a historical high of about 106,000 cases with an outstanding mortgage value of HK\$165 billion as at end-June 2003. The unsecured portion of those mortgage loans then was estimated at about HK\$36 billion, and this negative equity amount could increase sharply if repossessed properties were put in the market for fire sale during a downward cycle of the property market. You could appreciate from the above figures that the potential value at risk of mortgage loans could be substantial for our banking sector, and could therefore have far-reaching implications for the stability of, and thus the public confidence in, the banking sector in Hong Kong. This is the main reason for the HKMA seeking to ensure that the credit risk management practices of banks could take into account the exposures of borrowers in terms of outstanding mortgages in order to safeguard the interests of depositors through maintaining overall banking stability. The HKMA remains of the strong view that there is a clear public interest angle in this regard.

On (ii), the Law Society's response appears to be indicating a policy preference for obtaining customer's consent rather than a legal argument based on a consideration of the relevant provisions of the Personal Data (Privacy) Ordinance (PDPO). Specifically, it is not clear from the comment on Issue 4 whether the Law Society has considered the "directly related purpose" argument as put forth in the Senior Counsel's opinion obtained by the Consumer Credit Forum (CCF) under the Hong Kong Association of Banks, a copy of which was previously submitted to you. You may wish to see in particular paragraphs 25 to 31 of the legal opinion which should help explain our and the industry's assessment of the legal position on Issue 4.

For your ease of reference, we have extracted these paragraphs below.

- "25. DPP3 should be interpreted in the following manner:
 - (a) having regard to the wording of DPP3(a), the purposes covered by DPP3(a) are the purposes that were within the reasonable contemplation or expectation of the Customer or could be reasonably inferred as the customer's purpose at the time of the mortgage loan application when his data

- were collected by the institution to which the application was made (the "Original Purposes");
- (b) DPP3(b) provides for a purpose directly related to the purpose referred to in DPP3(a). There is no ambiguity between the wording of DPP3(b) and the wording of DPP3(a). By separating DPP3(b) from DPP3(a) and not repeating in DPP3(b) the reference to "at the time of the collection of the data" which appears in DPP3(a), it is clear that the legislative intent is that a "directly related purpose" should be determined by whether it is directly related to an Original Purpose but without imposing a specific timeframe for the making of that determination.
- 26. I note that the PCPD on DPP3 in its book entitled "Data Protection Principles in the Personal Data (Privacy) Ordinance" (the "Book") considers this very issue. In particular, paragraph 7.26 of the Book provides that the PCPD will take into account factors, such as the following, in assessing whether the act in question is done for a "directly related purpose" and thus covered by DPP3(b):
 - (a) the nature of the transaction giving rise to the need for the using the personal data; and
 - (b) the reasonable expectation of the data subject.
- 27. For the reasons set out above, interpretation of DPP3(b) in the manner described in paragraph 25 above substantially reflects both the letter of the provision and the legislative intent. Purpose can however also be a matter of inference, from all the circumstances. The question as to whether a purpose is a "directly related purpose" is determined by whether it is directly related to an Original Purpose and is not dependent on whether the Customer reasonably contemplated or expected that "directly related purpose" at the time of the mortgage loan application when his personal data were collected. This interpretation does not contradict the PCPD's approach and is in accordance with both it and the careful dichotomy made between DPP3(a) and DPP3(b), which eliminates any fixed initial time-point for DPP3(b).
- 28. Further, I note the PCPD's comment in paragraph 7.30 of the Book that in the context of human resource management,

disclosure of employees' personal data to Mandatory Provident Fund ("MPF") providers for the administration of the MPF scheme is an example of use of data for a directly related purpose.

- 29. The MPF regime was only implemented in Hong Kong in the year 2000. Employers would not therefore have explicitly specified in the PDPO Notice distributed by them to employees before implementation of the MPF regime, that disclosure of employees' personal data to MPF providers was an Original Purpose. Moreover, such disclosure would not have been in the reasonable contemplation of the employees when their data were collected before the implementation of the MPF regime.
- 30. In that regard, the MPF regime is similar to the regime for sharing positive mortgage data in that collection of personal data pre-dated the implementation of the regime. On that basis of ambulatory interpretation, my opinion as to the interpretation of DPP3(b) is fully consistent with the PCPD's treatment of transfer of employees' personal data to MPF providers, as being a directly related purpose in the context of human resources management.
- 31. Adopting this interpretation of DPP3, granting and maintaining the mortgage loan are Original Purposes and ensuring ongoing credit worthiness of the Customer is a purpose directly related to those Original Purposes. Transfer of the Customer's personal data to the CRA under Step 1 is aimed at ensuring ongoing credit-worthiness of the Customer and is directly related to the Original Purposes and thus covered by DPP3(b)."

As can be seen from the above extracts, what is required is a purposive statutory analysis which ought reasonably to lead to the view that the Legislature contemplated this very type of development as being easily within the objective construct of a directly related purpose. The fundamental purpose has not been changed by the current proposal, which still turns, as before, on credit profile analysis. The proposal is therefore consistent with DPP3(b) of the PDPO.

Apart from the MPF example cited in the Senior Counsel's opinion at paragraphs 28 to 30, the Senior Counsel's view is also supported by the Administrative Appeals Board (AAB) decision of 麦碧真 v Privacy Commissioner for Personal Data, AAB No. 41/2006. In this case, the

appellant provided her personal data, including her name, address, and telephone number to the management company when she complained about the foul smell in the corridor outside her flat. The appellant had expressly told the representative of the management company that if it decided to make a report to the police, the management should preserve her anonymity. The AAB ruled that although the management company had promised the appellant that it would not disclose her personal data to the police, when the management company provided the appellant's personal data to the police, it was using the personal data for a purpose which was directly related to a purpose for which her data were collected in the first place1. It is worth pointing out that in this case the ruling was made even though the transfer of information to the Police was not within her reasonable contemplation at the time the data was collected nor had she given her prescribed consent for the transfer.

In addition, we would respectfully submit that the analogy to "bundled consent" issue as referred to in a recent AAB case is inappropriate. The case considered by the AAB was related to the use of personal data for an unrelated purpose i.e. transfer of personal data to a third party for marketing the third party's good and services which was neither the Original Purpose nor a directly related purpose. On the other hand, DPP 3 does allow the use of data for original purposes and other purposes directly related to the original purposes. Based on the Senior Counsel's opinion, the HKMA is of the view that the current proposal involves the data being used for a purpose directly related to a core business activity of credit providers, and therefore there should be no legal impediment for existing mortgage data to be contributed to the CRA for the purpose of the current proposal.

Incidentally, in Section III of the "Guidance on the Collection and Use of Personal Data in Direct Marketing", it is noted that a data user may use personal data obtained from customers for marketing products or services directly related to the original purpose of collection of the data. As an example, it is stated that a bank may use personal data of its customers for marketing financial and insurance products. The Guidance Note also provides that, if at the time the data user collects the data it has no particular direct marketing activities in mind but subsequently decides to do so, then prior to conducting the direct

On the facts of this case, section 58(2)(a)of the PDPO provides that personal data are exempt from the provisions of DPP3 anyway. However, the decision contains detailed analysis on the how DPP3 is to be applied and why the agreement between the data subject and the data user is irrelevant in considering whether DPP3 has been contravened.

marketing activities including the transfer of customers' personal data to third parties for the purpose of direct marketing, it must ensure that such use of data is directly related to the original purpose of collection of data, and consider informing the customers of its intention to do (and reason for doing) so.

Following from the above, if a data user is not required to obtain express consent from or notify a customer before using his personal data for marketing products and services directly related to the original purpose of collection of the data even though there was no such intention at that time, the same principle should clearly apply also to Issue 4 where the use of data directly relates to a core business activity of credit providers. To depart from this principle on this occasion will create inconsistency in the way the personal data privacy regime is administered.

I would also like to point out that one of the intended purposes of the Industry Proposal is to avoid borrowers and speculators overleveraging themselves. If we set aside the above legal issue and instead require the industry to seek prescribed consent from customers (although this is legally not required) before contributing existing mortgage data to the database, as proposed by the Law Society, the HKMA is concerned that this will render the credit database incomplete and significantly less useful. This is because customers with an intention to hide from the banks the accurate information relating to their existing mortgages would be unlikely to give their consent. This would mean that those who have not been declaring all relevant mortgage information to lending institutions when applying for credits or who intend to take excessive borrowing will be able to continue with their act of providing false information or omitting information in their loan applications without any objective means for the credit providers to verify their indebtedness. The direct result is that the group of borrowers with the intention to hide their full indebtedness or with excessive lending will most likely not be included in the database, despite the fact that these are exactly the group of borrowers that should be covered by the CRA. The database will therefore be deficient and will not serve the principal objective of the proposal. We would in fact find it difficult to understand the rationale for introducing any arrangement or requirement that will effectively defeat the ability of the CRA to serve the public interest angle (i.e. maintaining overall financial stability in Hong Kong) which supports the implementation of positive mortgage data sharing in the first place.

- 8 -

In accordance with the spirit of PCO's guidance in Section III of the Guidance mentioned above, I understand that your office has been exploring the alternative of requiring credit providers to take all reasonably practicable steps to issue notification to the mortgage customers before uploading of the existing mortgage data. As you are aware, the industry has obtained legal opinions confirming that customer notification is not necessary in these circumstances and they still have concerns about issuing such notification. That said, if you are of the view that the issue of customer notification is a good practice for enhancing transparency to customers and would provide you with the requisite comfort in allowing the uploading of existing mortgage data to the CRA, the HKMA will be happy to work with you and discuss with the industry with a view to requiring them to do this. We note this would also allay the concerns of the Consumer Council on this The form of customer notification will take into account suggestions raised by the Consumer Council that the purpose(s) for which the consumer's personal data are to be used should be clearly spelt out and that the notice should be presented in a font size easily readable by customers.

We will provide you with our response to your further questions received by us yesterday as soon as possible.

In line with the treatment of the HKMA's submissions to you in response to the Consultation exercise, we will be posting this letter on the HKMA website.

Yours sincerely,

c.c. Policy 21 Limited
The Chairman, Consumer Credit Forum
The Chairman, HKAB
The Chairman, DTCA
FSTB (Attn:





Ref:

25 February 2011

Mr Allan Chiang Privacy Commissioner for Personal Data Office of the Privacy Commissioner for Personal Data 12/F, 248 Queen's Road East Wanchai Hong Kong

> <u>BY FAX AND BY HAND</u> (Fax No.:

Dear Allan,

Sharing of Positive Mortgage Data

Further to my letter to you dated 23 February 2011, I am writing regarding the comments of the Hong Kong Bar Association ("HKBA") in its submission on the Consultation Document which it has posted on its website. Our views, mainly in relation to legal issues raised by the HKBA, are set out below. Please also note that we have in parallel initiated discussions with the HKBA in order to address the points raised in its submission to your office.

Paragraph 9

The HKBA remarked in paragraph 9 that the Code of Practice on Consumer Credit Data (the "Code") has shifted from a pro-privacy initiative to a mechanism for legitimising "privacy-intrusion". We do not think this is a reasonable description of the purpose or intention of introducing positive or negative credit data sharing which in our view involves important public interest concerns. Specifically, we are of the view that any change in the law or the Code is about finding the right balance between the privacy interests of individuals and the public interest at a given point of time as the right to personal data privacy is not absolute. The principal objective of the industry proposal is to promote responsible lending and borrowing and prevent over-

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borrowing and in so doing enhance the overall financial stability in Hong Kong. We note that HKBA itself also recognises that reducing risk of defaults is a laudable aim.

Paragraphs 23 to 34

According to the HKBA (see paragraphs 31 & 32 of its submissions), since there is no evidence on the extent to which individuals are taking on mortgages in relation to non-residential property and the delinquency rates in relation to such mortgages, or evidence that the borrowers are being untruthful, the case for saying that the additional data which the credit reference agency ("CRA") should be permitted to collect are "necessary and not excessive" (for the purpose of assessing the credit worthiness of the individuals to which the data relate) does not begin to be made out. The HKBA further states in paragraph 33 that unless and until such a case is made out on the basis of compelling evidence, the proposal to expand the mortgage data that the CRA is permitted to collect must be rejected because it has not been shown that DPP1(1) would be complied with.

The reason why we have not provided the evidence mentioned is because without positive mortgage data sharing, we have no means of collecting such data as customers are unlikely to admit they have been untruthful and they do not necessarily borrow only from one bank but from different banks so each bank is not able to conduct a proper and comprehensive credit risk assessment. There are nevertheless anecdotal evidence of property borrowers getting mortgage loans from different banks. You would recall in November last year we sent you the attached newspaper clipping (at Annex 1) of a pensioner who was speculating in property by borrowing from multiple banks who were unable to verify her credit worthiness due to a lack of positive mortgage data sharing. There is no reason to assume that this type of behaviour is exceptional.

Furthermore, from a legal perspective, DPP1(1) provides that:

- "(1) Personal data shall not be collected unless -
 - (a) the data are collected for a lawful purpose directly related to a function or activity of the data user who is to use the data;
 - (b) subject to paragraph (c), the collection of the data is necessary for or directly related to that purpose; and
 - (c) the data are adequate but not excessive in relation to that purpose."

It is important to note that there is no requirement under DPP1(1) that the purpose for which the data is collected has to be substantiated or validated by evidence. DPP 1(1) places no limit on the purpose for which data may be collected, as long as it is collected for a lawful purpose, which is directly related to a function or activity of the data user. The industry proposal is therefore clearly consistent with DPP1(1)(a) since the data are collected by the CRA for a lawful purpose directly related to its function or activity as a credit reference agency, i.e. to create a credit profile of borrowers for credit risk assessment purposes. DPP1(1)(c) then requires the data to be "adequate but not excessive" in relation to that purpose. DPP1(b) provides that subject to (c), the collection is necessary for or directly related to such a lawful purpose.

We would also like to draw reference to the book entitled "Data Protection Principles of Personal Data (Privacy) Ordinance – from the Privacy Commissioner's perspective (2nd Edition)" published by your office. According to paragraph 5.9 of the book, the Privacy Commissioner has expressed the view that in considering whether the collection of data is in compliance with DPP(1) in the absence of any applicable code of practice, the following are relevant factors to be considered:

- (a) the particular function or activity to which the collection of the data concerned is considered directly related;
- (b) the degree of sensitivity of such data;
- (c) the legitimate purposes to be served in collecting the personal data and the adverse impact on personal data privacy;
- (d) whether there is a real need (i.e. the likelihood of such need arising) for the data to be collected in order to carry out that function or activity; and
- (e) whether there is any realistic and less privacy intrusive alternative for attaining the purpose of collection.

In the context of the industry proposal which will require changes to the Code, we and the industry have considered carefully the above factors. The data that will be contributed by the credit providers to the CRA are set out in paragraph 4.2(b)(i) of the Consultation Document, which according to the industry, are the minimum that are necessary to enable the CRA to identify accurately each individual involved in a consumer mortgage loan and compile the mortgage count. Indeed, it has been indicated in paragraph 5.31

of the Consultation Document that subject to the determination on the types of mortgage loans to be covered under Issue 1, the proposed types of data items to be contributed and assessed "represent the minimum amount of data necessary for the purposes of assessing the credit risk of consumer credit applications". Besides, it is proposed that the credit providers will have access to the mortgage count only, instead of the entirety of the data contributed to the CRA by credit providers as set out in paragraph 4.2(b)(i) of the Consultation Document. There is also no realistic alternative for achieving the purpose of collection of the data in respect of pre-existing mortgages. Based on the above, we have been advised by our Office of the General Counsel that there is no contravention of DPP1(1), and the data that are to be collected by the CRA as a credit reference agency appear to be "necessary", "adequate" and "not excessive".

Paragraphs 39 to 50

The HKBA takes the view that the transfer of the positive mortgage data to the CRA would be contrary to DPP3 (see paragraphs 44 and 47 of its submission). DPP3 is set out below:

"Personal data shall not, without the prescribed consent of the data subject, be used for any purpose other than –

- (a) the purpose for which the data were to be used at the time of collection of the data; or
- (b) a purpose directly related to the purpose referred to in paragraph (a)."

The HKBA relies on the guidance provided by your office¹ on how you would interpret DPP3:

"In assessing whether the act in question is done for a "directly related purpose" and thus covered by DPP3(b), the Commissioner will take into account factors such as:

the nature of the transaction giving rise to the need for using the personal data; and

The HKBA quoted paragraph 7.25 from the older version of the book entitled Data Protection Principles of Personal Data (Privacy) Ordinance – from the Privacy Commissioner's perspective, Office of the Privacy Commissioner for Personal Data, August 2007. The same paragraph appears in the 2010 version at paragraph 7.26.

<u>the reasonable expectation of the data subject.</u>" (Emphasis added.)

The HKBA argues that since the transfer of the positive mortgage data to the CRA was not permitted under the Code at the time when the data were collected, the data subject would not have expected this to occur. Accordingly, it takes the view that the transfer will not be done for the purpose for which the data were to be used at the time of collection of the data or for a directly related purpose.

First and foremost, we would like to point out the stance adopted by your office as demonstrated by paragraph 1.12 of the aforesaid guidance is for reference only and it was stated in the guidance that such stance shall not bind your office in the exercise of the Commissioner's statutory functions in any way. Furthermore, it was stated that rather than relying on such views the reader is urged to exercise independent judgement on the interpretations of the data protection principles and where appropriate avail himself of professional advice.

In conjunction with our Office of the General Counsel, I have considered the legal opinion of Senior Counsel obtained on this matter, which the industry has previously submitted to you, and agree with his detailed analysis based on a purposive construction of DPP3. In particular, we agree that all the DPPs should be read together and should be construed purposively to promote the objectives of the Personal Data (Privacy) Ordinance ("PDPO"). DPP3(a) refers to the purpose for which the data were to be used at the time of collection of data ("Original Purpose"), while DPP3(b) refers to a directly related purpose. In constructing what is the Original Purpose, the data user may have informed the data subject the Original Purpose explicitly, or in the absence of any explicit communication, the Original Purpose may be implied.² In determining the implied purpose for which the personal data were collected at the time of collection, all circumstances, including the reasonable expectation of the data subjects are relevant. Applying this to the industry proposal, it must have been within the reasonable expectation of the customer when applying for a loan that his personal data would be used for creating a credit profile to enable the proper assessment of credit risk. Therefore, we are of the view that the transfer of the data to the CRA to enable the creation of a credit profile for risk evaluation is within the Original Purpose albeit such purpose is an implied purpose.

DPP1(3) provides that data user <u>must take all practical steps to explicitly inform</u> a data subject of the purpose for which data are collected. Since this is not an absolute obligation, this shows that the Original Purpose may be implied in the absence of any explicit communication by the data user to the data subject.

connection, please see paragraphs 19 to 24 of Senior Counsel's Opinion at Annex 2.

Further or in the alternative, we rely on DPP3(b) which enables the use of personal data for a directly related purpose to enable the transfer of personal data to the CRA. This is because the transfer of data to the CRA to enable the creation of a credit profile of the customer is directly related to the Original Purpose of credit risk assessment.

In contrast to DPP3(a), when determining the directly related purpose (which is not confined to the time of collection of data), the question is determined by whether it is directly related to the Original Purpose and is not dependent on whether the customer reasonably contemplated or expected that directly related purpose at the time of the mortgage loan application when the personal data were collected. In this connection, we refer you to paragraphs 25 to 31 of Senior Counsel's opinion at <u>Annex 3</u>.

Apart from the MPF example cited in the Senior Counsel's opinion at paragraphs 28 to 30, the Senior Counsel's view is also supported by the Administrative Appeals Board ("AAB") decision of 袁碧真 v Privacy Commissioner for Personal Data, AAB No. 41/2006. In this case, the appellant provided her personal data, including her name, address, and telephone number to the management company when she complained about the foul smell in the corridor outside her flat. The appellant had expressly told the representative of the management company that if it decided to make a report to the police, the management should preserve her anonymity. The AAB upheld the views of the then Privacy Commissioner and ruled that although the management company had promised the appellant that it would not disclose her personal data to the police, when the management company provided the appellant's personal data to the police, it was using the personal data for a purpose which was directly related to a purpose for which her data were collected in the first place³. It is worth pointing out that in this case the ruling was made even though the transfer of information to the Police was not within the appellant's reasonable contemplation at the time the data was collected nor had the appellant given her prescribed consent for the transfer. Applying this case to the industry proposal, it would seem even if the uploading of such data to CRA was not within the applicant's reasonable contemplation, the data can still be uploaded to CRA as this serves a directly related purpose.

On the facts of this case, section 58(2)(a)of the PDPO provides that personal data are exempt from the provisions of DPP3 anyway. However, the decision contains detailed analysis on how DPP3 is to be applied and why the agreement between the data subject and the data user was irrelevant in considering whether DPP3 has been contravened.

Paragraphs 51 to 55

The HKBA states in paragraph 52 of its submission that the requirement of the written consent of data subjects prior to access by credit providers to the proposed additional mortgage data does not help to address the issue discussed above in paragraphs 39 to 50 in relation to Issue 3. However, the HKBA supports and welcomes the requirement for consent as a further level of privacy protection for sharing of mortgage data by CRA.

We would just emphasize that the requirement for written consent of data subjects is indeed an important level of privacy protection. As the transfer of data to the CRA is only a preparatory step, no true sharing of data will occur without the customer's written consent.

Paragraphs 56 to 60

On the benefits of the transitional period, the HKBA should perhaps refer to paragraphs 5.41 and 5.42 of the Consultation Document which explain the transitional period in greater detail. The purpose of the transitional period is to ensure any positive mortgage data collected by the CRA could not be accessed and used during the transitional period other than new applications for credit facilities and certain prescribed exceptional circumstances, such as financial difficulties of the customer, or when there is a need for debt restructuring. This may be beneficial to those who have over-borrowed in that it would offer a longer period of time in which they would be able to reassess and revise a realistic repayment schedule with their lending institutions.

It is also useful to point out that under the industry proposal, a credit provider will have to obtain an individual's written consent to access his mortgage count whether before or after expiry of the transitional period. If an individual applies for any consumer credit from a credit provider on or after the proposal implementation date, that credit provider will obtain his written consent to access his mortgage count at the CRA. The credit provider will then access his mortgage count for processing that application or if the other specified circumstances (e.g. debt restructuring etc.) occurs during the transitional period, and will not otherwise access his mortgage count until expiry of the transitional period. There is no need to obtain the individual's written consent again for accessing his mortgage count after expiry of the transitional period because the initial written consent already covers it. On the other hand, if an individual does not apply for any consumer credit from any credit provider after the implementation date (i.e. there is no opportunity for any credit provider to obtain his written consent to access his mortgage

count at the CRA), no credit provider will access his mortgage count at the CRA for any purpose whether during or after the transitional period.

In line with the treatment of the HKMA's submissions to you in response to the Consultation exercise, we will be posting this letter on the HKMA website.

Yours sincerely,

c.c. Policy 21 Limited (Fax No.: 25493942)
The Chairman, Consumer Credit Forum
The Chairman, HKAB
The Chairman, DTCA
FSTB (Attn:

Encl.

對於有銀行拒為政宅承按,她相信可 能買家同時持有多項物業,「過晤到壓力測 因銀行仍水熒,無可能 试」、料肠個別事件 有生意不做

幣目前持有至少14項住宅,未知銀行是否就 政府連環出招調控樓市,與行自然要相應配 合,加上今年樓市楊旺,好多銀行在樓按生 **常上都「食飽晒」,因而臨近年尾掐生眾已欠** 破極,個別更收緊放貸。她指,過往自住與 利斯閣按揭代理聯席董事黄詠欣表示 柜絕理由 疑特質量多 安揭風險提商警惕,而拒絕借貨

賭彈燕。銀行放水似有「收蝍」迹象。而唐

60年代已陷足物業投資市場,份屬地產界「投 資老手」。過去40多年來買賣物業值20項; 入多出少,少見損手。單是 04 年以來,便 斥資約 1.46 億元掃入大批住宅,以東淄區最 「重注」,先後大手買入14份,包括映灣園、

> 批核按揭態度轉趨審慎,並出現拒按情況。 —名年屆七旬老婦,3 個 月前斥資 2560 萬元,買入尖沙嘴凱旋門單位,疑因未能上會,逼於

下月初完成交易限期前,以 2490 萬元蝕竇,損手 70 萬元或 2.7% 業界相信,上述拒按情況,是因買家持貨過多所致,屬個別個案。

【本報訊】銀行隨着承指模按生意逐步達標下,開始「閂水喉」

投資物業的按息通常一樣,但個別銀行近日 巴將投資物業的息率網南至 H 加 0.8 至-1 厘

皎自住物業一般 H 加 0.7 厘為减。 海堤灣畔, 點天海岸等, 迄今僅沽出4伙

資深炒家罕有滑鐵盧

記者: 治於明 朱連峰

唐婚职旗最临炳的一役, 海於73年以 23.5 萬元, 閏入東半山玫瑰新邨 A 座高層 2 袋 2476.5 萬元。故是次蝕沽凱旋門,屬投資 室,持貨20多年後,於97年金融風暴湧至 前以 2500 萬元高位古出, 激縣 105 倍, 勁

代理指,近日有銀行職員建議購入施干 甚至建藏將買賣完成交易日期延至明年2月 **应或以後,以便為銀行明年業務 萬元大額聚宅買家,承進樓按比缸越少越好** 經驗中罕有的滑鐵庫。

假商企;政府官員迎番發出機市泡沫 **恒按而交易告吹個案。消息指,凱旋門映月** 司形式 以 2490 萬元蝕售。按中國銀

因未獲銀行承按,「焗蝕」估貨,剛以出售公 買家今年8月透過貿勝有限公司以2560萬元 買入,單位將於下月初完成交易。有指買家 **警告、並揚富随時再有打擊炒模措施** 推出。招數未出,市場已出現買家疑盟銀行 關高層 B 室海景單位,1338 方呎,唐姓七旬

上佔價,該單位估值2733萬元 消息指,眩磨姓炒家,早於 是次沽售;較估假低出8.9%。



直结相人即份阿爾物縣 語数E 送 光棒 被探察苗 おが開発 東油积湖國 初業

Paragraphs 19 to 24 of Senior Counsel's Opinion

- 19. When DPP3(a) is examined it is patent that if the original purpose for which the data is to be used is to evidence a past, present and future creditworthiness profile a necessarily dynamic position and equally an absolutely critical parameter for safe lending and safe borrowing then it is logically the irresistible inference that this fundamental banking criterion was the common purpose of both the data subject and the data user.
- 20. Every customer would instantly recognise and accept that the whole point (the entire purpose) of a loan application form and the decision-making process in relation to it, is designed to transfer determinative information to the bank. A bank will not lend without a proper assessment of risk. It follows that the customer knows and understands that the bank must be properly equipped to be able to make a safe evaluation. It is decisively in the public interest that borrowers responsibly borrow and that banks responsibly lend. But this optimum situation can only operate if there is a comprehensive verified customer profile.
- 21. The Proposal by the CCF is manifestly in the public interest as it will promote safer borrowing and safer lending. It would be odd, indeed if a Proposal that would positively enhance the public good could be rendered stillborn by a misplaced anxiety over the utilization of personal data, when the legitimacy of banking as a core societal institution is inherently vulnerable to incomplete personal data. The Proposal is remedial from every perspective.

- 22. Once the Proposal is analysed from the consideration that every bank customer knows and expects that the very essence of every loan application is that the bank needs assurance of the genuine credit profile, rather than the customer's unverified claims, then it is blindingly obvious that every data subject would realise and accept that the whole purpose for which the data is to be used is to create a credit profile for risk evaluation. Indeed that purpose is self-referential of banking.
- 23. It matters not that earlier pre-PDPO loans were made without the bank setting out on a piece of paper just what the purpose of the data was for, as everyone knew then just as everyone now knows too what the purpose was. What has changed is the PDPO has added specific responsibilities that now give privacy a higher normative value than before the inception of the legislation. But receipt of the data was always the precondition to a loan as only by it could any bank exercise proper lending. I easily conclude that for loans made at a time when it was not unlawful to not provide a PDPO Notice, before or at the time of a mortgage loan application, Participating Institutions are fully entitled to transfer the positive data specified in paragraph 6(b) above to the CRA, as the very purpose for which the data was to be used is still the same substantive purpose involved in the transfer of it to the CRA, namely, to create a credit profile for risk evaluation.
- 24. But whatever view may be taken under DPP3(a), there can be no doubt that DPP3(b) too very amply authorizes the transfer of the data to the CRA. DPP3(b) authorises the transfer if the purposes is "...directly related to the purpose referred to in paragraph (a)". There must therefore be an immediate nexus between the original purpose and the later one. The connection should be generically referable to the original purpose and be the type of connection that <u>objectively</u> was foreseeable as either a natural development of or from the general nature of the original purpose.

Paragraphs 25 to 31 of Senior Counsel's Opinion

- 25. DPP3 should be interpreted in the following manner:
 - having regard to the wording of DPP3(a), the purposes covered by DPP3(a) are the purposes that were within the reasonable contemplation or expectation of the Customer or could be reasonably inferred as the customer's purpose at the time of the mortgage loan application when his data were collected by the institution to which the application was made (the "Original Purposes");
 - (b) DPP3(b) provides for a purpose directly related to the purpose referred to in DPP3(a). There is no ambiguity between the wording of DPP3(b) and the wording of DPP3(a). By separating DPP3(b) from DPP3(a) and not repeating in DPP3(b) the reference to "at the time of the collection of the data" which appears in DPP3(a), it is clear that the legislative intent is that a "directly related purpose" should be determined by whether it is directly related to an Original Purpose but without imposing a specific timeframe for the making of that determination.
- 26. I note that the PCPD on DPP3 in its book entitled "<u>Data Protection Principles in the Personal Data (Privacy) Ordinance</u>" (the "Book") considers this very issue. In particular, paragraph 7.26 of the Book provides that the PCPD will take into account factors, such as the following, in assessing whether the act in question is done for a "directly related purpose" and thus covered by DPP3(b):
 - (a) the nature of the transaction giving rise to the need for using the personal data; and

- (b) the reasonable expectation of the data subject.
- 27. For the reasons set out above, interpretation of DPP3(b) in the manner described in paragraph 25 above substantially reflects both the letter of the provision and the legislative intent. Purpose can however also be a matter of inference, from all the circumstances. The question as to whether a purpose is a "directly related purpose" is determined by whether it is directly related to an Original Purpose and is not dependent on whether the Customer reasonably contemplated or expected that "directly related purpose" at the time of the mortgage loan application when his personal data were collected. This interpretation does not contradict the PCPD's approach and is in accordance with both it and the careful dichotomy made between DPP3(a) and DPP3(b), which eliminates any fixed initial time-point for DPP3(b).
- 28. Further, I note the PCPD's comment in paragraph 7.30 of the Book that in the context of human resource management, disclosure of employees' personal data to Mandatory Provident Fund ("MPF") providers for the administration of the MPF scheme is an example of use of data for a directly related purpose.
- 29. The MPF regime was only implemented in Hong Kong in the year 2000. Employers would not therefore have explicitly specified in the PDPO Notice distributed by them to employees before implementation of the MPF regime, that disclosure of employees' personal data to MPF providers was an Original Purpose. Moreover, such disclosure would not have been in the reasonable contemplation of the employees when their data were collected before the implementation of the MPF regime.

- 30. In that regard, the MPF regime is similar to the regime for sharing positive mortgage data in that collection of personal data pre-dated the implementation of the regime. On that basis of ambulatory interpretation, my opinion as to the interpretation of DPP3(b) is fully consistent with the PCPD's treatment of transfer of employees' personal data to MPF providers, as being a directly related purpose in the context of human resources management.
- 31. Adopting this interpretation of DPP3, granting and maintaining the mortgage loan are Original Purposes and ensuring ongoing credit worthiness of the Customer is a purpose directly related to those Original Purposes. Transfer of the Customer's personal data to the CRA under Step 1 is aimed at ensuring ongoing credit-worthiness of the Customer and is directly related to the Original Purposes and thus covered by DPP3(b).



HONG KONG MONETARY AUTHORITY 香港金融管理局

Banking Conduct Department Ref.

銀行操守部

25 February 2011



Office of the Privacy Commissioner for Personal Data 12/F, 248 Queen's Road East Wanchai Hong Kong

> <u>BY FAX AND BY HAND</u> (Fax No.: 2877 7026)

Dear

<u>The Sharing of Mortgage Data for Credit Assessment - Consultation</u> Document

I refer to your letter of 22 February 2011.

On your request for information or statistics on the mortgage fraud cases in relation to the provision of false information to credit providers in the past five years, please note that the Hong Kong Monetary Authority ("HKMA") does not have such information on hand as they are not captured in the statutory returns regularly submitted by authorized institutions ("AIs"). unlikely that AIs would have accurate records of such information as it is difficult if not impossible to discover cases where the mortgage applicants have knowingly provided AIs with incomplete or false mortgage loan information. This is because the applicants are unlikely to admit to providing false information for fear of prosecution and also they do not necessarily borrow from the same bank and it would be difficult for banks to verify the applicant's credit history. Nevertheless, there have been prosecutions in the past. For example, in Hong Kong Special Administrative Region vs Cheng Po-yan and Cheng Ka-kiu, the loan applicants failed to make full disclosure of the other mortgages and loans in the application for a personal loan and subsequently caused the bank to incur a loss. The borrowers were ultimately found guilty of the offence of obtaining pecuniary advantage by deception.

55th Floor, Two International Finance Centre, 8 Finance Street, Central, Hong Kong

Tel: (852) E-mail:

Website: www.hkma.gov.hk

香港中最金融街8號國際金融中心2期55樓

電話: (852)

傅真: (852)

混啉:

網址: www.hkma.gov.hk

-2-

In the absence of positive mortgage data sharing, the current arrangement is to rely upon the honesty and correctness of information provided by the loan applicants which obviously has loopholes and there is no way of checking the data accuracy. This is why it is so important to have positive mortgage data sharing and why all major international financial centres in the world have this arrangement in place. In addition, it is important to note that there is no requirement under DPP1(1) that the purpose for which the data is collected has to be substantiated or validated by evidence. DPP(1) places no limit on the purpose for which data may be collected, as long as it is collected for a lawful purpose, which is directly related to a function or activity of the data user.

As to whether properties could generate rental income and hence credit provider's risk exposure in the event of a default is contained, you may wish to note that very few repossessed properties are rented out to generate rental income. It should be recognised that banks are not in the business of managing a portfolio of properties for rental purposes and they would still need to mark to market the losses incurred on repossessed properties even if those properties are rented out. Furthermore, it will certainly take time and effort to rent a property out, in particular during a property market downturn. This option is therefore more theoretical than practical.

It should also be noted that under section 88(1) of the Banking Ordinance, Als incorporated in Hong Kong are not allowed to hold any interest in land in excess of 25% of their capital base. Repossessed properties will not count for this purpose provided they are disposed of at the earliest opportunity, and in any event not later than 18 months after the repossession. In light of this statutory requirement, there is a strong incentive for banks to ensure that repossessed properties would be disposed of in the market as early as conditions permit. In order to do so, it is not practical for banks to rent out the repossessed properties as it means that the properties will not be as attractive to prospective purchasers who would generally prefer vacant possession. On the other hand, from a tenant's perspective, they expect security of tenure and will generally not be interested in short term leases. Given the above reasons, Als would be unlikely to rent out repossessed properties with a view to recovering mortgage loan losses through rental income from such properties.

I trust the above is of assistance, in line with the treatment of the HKMA's submissions to you in response to the Consultation exercise, we will post this letter on the HKMA website.

- 3 -

Yours sincerely,

c.c. Policy 21 Limited (Fax No.: 2549 3942)
The Chairman, Consumer Credit Forum
The Chairman, HKAB
The Chairman, DTCA
FSTB (Attn:

THE Hong Kong ASSOCIATION OF Banks 港銀行公會

Room 525, 5/F., Prince's Building, Central, Hong Kong Telephone: 2521 1160, 2521 1169 Facsimile: 2868 5035 Email: info@hkab.org.hk Web: www.hkab.org.hk

香港中環太子大厦5樓525室 電話: 2521 1160, 2521 1169 圖文傳真: 2868 5035 電郵: info@hkab.org.hk 網址: www.hkab.org.hk

[BY HAND AND BY FAX]

Office of the Privacy Commissioner

Your Ref

for Personal Data

12/F, 248 Queen's Road East

Wan Chai

Hong Kong

Attn:

Date: 28th January 2011

Dear Sirs

The Sharing of Mortgage Data for Credit Assessment Consultation Document

Thank you for your letter dated 14 January 2011 (the "Letter"). We appreciate the opportunity for providing further information and addressing questions from the Office of the Privacy Commissioner for Personal Data ("PCPD") and other interested parties.

Before addressing the specific questions, we would like to reiterate the following:

- Most of the further information and statistics requested of us are not available from public A. records or central registries. We have reservation on the relevance and significance of these information and statistics to the points in question. Nevertheless, members of the industry endeavoured to gather the requested information and statistics by resorting to available sources which they consider appropriate. Please note, however, that we are not in a position to verify the accuracy and quality of the information and statistics obtained from these sources.
- B. With respect, a number of issues raised cannot be addressed by a simplistic approach and it may not be realistic to expect a simple straight answer for every question.

Please find our response to the questions following the order in which they were set out in the Letter.

Non-residential mortgages

4. (a) Subject to our comments in A above, information collected by the industry as of the date of this letter indicates that credit bureaux in the United Kingdom, the United States and Canada share both positive and negative data, and the credit bureau in Australia shares negative data only, in respect of non-residential mortgage loans.

Secretary

Chairman Bank of China (Hong Kong) Ltd

Vice Chairmen The Hongkong and Shanghai Banking Corporation Ltd

Standard Chartered Bank (Hong Kong) Ltd

秘辯

主席 中國銀行(香港)有限公司 香港上海匯豐銀行有限公司 渣打銀行(香港)有限公司 割主席

THE HONG KONG ASSOCIATION OF BANKS 香港銀行公會

- (b) Of the economies referenced in the table in paragraph 4.13 of the Consultation Document, Australia is the last to set up a credit bureau. We understand that Australia is catching up with the other economies and plans to share positive data for both residential and non-residential mortgage loans in the near future.
- 5. The Hong Kong Monetary Authority ("HKMA") has not compiled these statistics and we believe these statistics are not available from other public sources. In our view, it is more important to focus on the shift of investments from residential to non-residential properties and take action to prevent the negative impact of over-leveraging in the mortgage loan market on the economy.

Credit report

- 6. (a) In accordance with Supervisory Policy Manual IC-6 ("SPM IC-6"), a statutory guideline issued by the HKMA, authorized institutions ("AIs") need to make full use of the consumer credit data from the credit reference agency for assessing credit applications. Please find enclosed copies of SPM IC-6 "The Sharing and Use of Consumer Credit Data through a Credit Reference Agency" (and please see, in particular, paragraph 3.3) and SPM CR-S-5 "Credit Card Business" (and please see, in particular, paragraph 4.2).
 - (b) SPM IC-6 is a statutory guideline and SPM CR-S-5 is a guidance note. Statutory guidelines issued by the HKMA set out the minimum standards with which AIs are expected to comply to satisfy the requirements of the Banking Ordinance. Guidance notes are best practice guides setting out the HKMA's recommendations to AIs in respect of the standards they should aim to achieve. Although a SPM does not have the force of law, all AIs are expected to comply with the minimum standards set out in a statutory guideline and adopt the recommendations made in a guidance note. AIs will have to provide the HKMA with justification and explanation of any departure from the minimum standards or recommendations in the SPM.
 - (c) In addition to the SPM, the HKMA also issues circulars and guidelines to AIs addressing specific issues or areas as appropriate. We understand that the HKMA will consider whether any further enhancement to the existing SPM, circulars and guidelines is needed in implementing the proposal.

Written Consent

7. Please find enclosed 2 samples of mortgage loan application form containing the consent language.

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Contribution of pre-existing mortgage data

8. Given that the credit bureaux in most of the referenced economies were set up some time ago, the requested information is not available. Nevertheless and subject to our comments in A above, investigation by the industry indicates that credit bureaux in Mainland China, the United Kingdom, the United States, Canada and Australia contributed data of pre-existing mortgages. The year in which pre-existing mortgage data were uploaded in the respective economies is unknown.

Relationship between local consumer mortgaging and the stability of the property market

- 9. (a) The focus of the proposal is to facilitate prudent lending and more efficient risk management by credit providers and to promote prudent borrowing and prevent over-borrowing by consumers. The need for achieving these objectives increases in light of the rise in property prices and speculative activities in the property market. We reiterate that property prices are affected by internal factors like supply and demand, as well as external factors like the flow of hot money into the Hong Kong economy. Stabilisation of the property market is not the sole or primary reason for the proposal and the proposal is not the solution to curbing speculative activities in the property market. Accordingly, the value of the proposal should not be judged solely or primarily by reference to its effect on property prices.
 - (b) In the absence of statistics, the proportions of Mainland purchasers who obtained mortgage loans to purchase properties in Hong Kong and those who did not are not known. The proposal will capture the mortgages granted to Mainland purchasers.

Realising the consumer benefits of more favourable mortgage terms and pricing

10. Having conducted a more comprehensive overall credit assessment of a consumer and got a favourable result, a credit provider is in a position to offer better terms or services relating to consumer credit or banking products as a whole, including more favourable interest rate for unsecured consumer credit products and more diversified products, with regard to the total relationship between a customer and the credit provider and the customer's overall credit position and repayment ability. As stated in paragraphs 4.1 and 5.1 of the Industry Proposal dated 25 October 2010, benefits to consumers may take a number of forms and may not be a direct reduction of mortgage interest rate. Furthermore, the present low mortgage interest rate is attributed to unprecedented economic factors around the world. The low interest rate trend is likely to change in time in which case there will be more room for adjusting mortgage interest rates.

Use of mortgage data for non-mortgage credit facilities

11. It may appear, at first glance, it is simple logic that the credit risk of a consumer (and thus the need to access positive mortgage data of the consumer) decreases with the amount of

THE HONG KONG ASSOCIATION OF BANKS 香港銀行公會

his indebtedness. In practice, however, a credit provider has to consider a number of factors (and not only the amount of the credit applied on an isolated case basis) in order to assess the credit worthiness and repayment ability of a consumer. We reiterate the significance of understanding the total indebtedness of a consumer in conducting an efficient and comprehensive credit assessment in order to promote responsible borrowing and prevent over-borrowing and over-leveraging.

Control over extended access to mortgage data

12. We understand that TransUnion Limited will provide their response on the adequacy of control and security safeguards to the PCPD separately.

If you have any further questions, please do not hesitate to contact us.

Yours faithfully

Consumer Credit Forum

c.c. Hong Kong Monetary Authority



Sample 1

銀行專用 Bank use only	_
CAW 細胞 No: 012-	_
道為行/部門翻號 Referral Branch / Dept. No.	
联員組號 Suff No.	

各類物業抵押貸款申請袭(私人戶專用)

Mortgage Loan Application Form (For Individual)

Mortgage Loan Application Form (For Individual)

* 下述所構和之質故戶口通訊地址、除會作品目弦太行其情於人(包括對名)、选择人(包括對名)及成 海径人(包括對名)的主更透訊地址、另笔項目地址很实款戶口通訊地址标作模型、網以「作戶實料格边換社」是共有可以存於本行的現間地址设置数戶口通訊地址。

The Correspondence Address stated below will be deemed to be the principle correspondence address for the Bank to contact the Borrower(s), Mortgagar(s) and/or Gonvantor(a). Please also immediately update your existing residential/correspondence address registered with the Bank to be bushed aduly completed and signed personal data amendment form in case of any change of residential/correspondence address.

@ 图於及資料層位提供的資料與本行記錄不停,本行記錄的實作知道錄數。
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现否所有值 (现层狀況) Ownership of Residence	□與國家符 Owacd by Family Members □由风玉提供 Provided by Employer □祖州、征月强金 Renked, Monthly Renk ⅡKS □ 其他信所說明) Others (please specify)	□開原符 Owned by Family Members □田伊王及第 Provided by Employer □阻用。任月包会 Remad, Mondhly Rent HKS	□開度按有 Owned by Facilty Members □由度主提供 Provided by Employer □租用,任用租金 Renied, Monthly Reni IKS
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图記信函 Telephone No. (Please dil In the country code for those registered in overseas)	- 手送 Mobile [個权措施 Country Code]	手提Mobile [国家福码 Country Code]	手提 Mobils 【图度相网 Country Co.Ic
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WALLEST STREET STREET STREET STREET	中間人Applicant t	中語人 Applicant 2/_	中游人 Applicant 3/_
风主名称 Current Employer			
公司行業及策務性質 Company Industry & Business Nature			
预	日配人士 Self-employed: 口足Yes 口容 No 如否: 訴說明「現業及取位」ITNo, please speedy「Occupation & Position」:	自風人士 Self-amployed: □ 龙 Yes □ 否 No 如西・甜வの「現实及認位」If No. please specify 「Occupation & Position」:	自因人士 Self-employed:口是 Yes 口 奋 No 如帝,就说明「应兹及政位」If No. please speelly 「Occupation & Position」:
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Arld. re	口長羽促員 Permanent	□ 是Yes □ 否No □ EMMER Permunent	□ 是Yes □ 否No □ EMIGE Permanent
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PPD003A (2010-03 版本) G

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PFDD03A (2010-09157) G

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钓卖用垃 Usage of Property		□ 自使/自用 Self-Occupied / Self-Used by the Montangor(s) □ 供配人自任/自用 Family Occupied / Used (只要用於这种人匿采费思印文母、配偶、子女及兄弟终战 Only applicable to the Property occupied by the family members of the Montangor(s), i.e. purents, appuse, children, afblings.) □ 促出租 Intended for Rent □ 已出租 (結於上級兩租約契料) Rentad Out (pieuse provide the latest Tanancy Agreement) □ 环他(新註明) Others (pleuse specify):							
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Repayment (Only applicable to Term Loans application)		显衣方法 Repayment Method							
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PFD003A (2010-01) (長谷) G

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28-JAN-2011 19:13

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	15 · 100	来有限公司 附 付	IK 520 X EI IS H	3年(19日・文明版 田本大学な Could no uclosifed smiouwichlia	onco a day、4、如飲食	換銀行更改自動增值緩停飲金新包息	的自動地面功			
	All . To mo	卡有限公司數付 lectivate the AAVS	IKS20不可限的 Ifer wanersley	only be released automitically 医子语音,有期更用將不浸金(oneo a day. 4.如飲食 見分並於同一根戶中的	海銀行更改自動時間 傾戶數查無極度 I接、To change the AAVS Account fr ile lindlling fee of HK\$20. Peyment of Application processing will take abou	的自動增殖功 om and bunk id			

PFD003A (2010:09提集) G

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28-JAN-2011 19:13

其他投示 Other Instruction 1) 堅表月結單指示	6本人信用卡之历历地址。	但用卡如设此权· 資公司將以下所建海之地址作 成本人但用卡之通訊地址。	信用卡如亚北坡·景公司版以下所进进之地止作 另本人但用卡之迎射地址。	
Please send statement to 2) 福岡保持帝 ATM Screen Language	The address selected below will be used as my Oredit Card correspondence address in the event my Oredit Card is approved by the Company 口 经是 Residential 口 全日 Office		The olders selected below will be used as my Credit Card correspondence address in the event my Credit Card is opproved by the Company. 【任意 Residential 】 公司 Office	
3) 包卡方法 Card Collection (闭合号的手之宣傳學法)	口中文 Chinesa (1) 口灵文 English (2)	口中文 Chines (1) 口英文 English (2)	□ 中文 Chin=e(I) □ 英文 Hnyld (2)	
(Please refer to actuched leaster)	□ 分行退款 Branch code	口分行機號 Branch coile	口分行組版 Bruich code	
Legy Delitation				
作用任む人的申請人與由	可以公司(「任行,)申司本自持等所述	pot - 호마수타() Biz / Pischtiz + Merich Li Confede of Motors	nicularized in this application to be secured by a logal in this application form (including its attachment(s)) 対象」)作品证件・以該資款及在本中報義(包括其	
i) I/We confirm the informat NaM(, makes) Westellisie	A 0年日,本人(等) 2011 12、	be supplied to the Ltd.	(the Bank", which shall looked in successors and	
related bodies may think III	 	anicht purposo durcily or through any credit rofereng 関門「保持」、・公話が出版 1 及母語 1 Nu 25 女化語	e agency of from any source to the Bank and/or the	
超不支持作信用符信用绘	ATO ANAMENASTENTO 产品性性调心及。 ting of any loan by the Bank to make what be no	少型的量詞,以直接地型等近任何信仰資料服務模	均定銀行及/或有時後得民共與當的京城、核實	
misleading or incomplete Bank anay, at its sole disc independry the Hank and/or by the Bank und/or the y hodies. I/My understand this application or omitti information to mylony light	to be a now any on the feater bodies are correct as there is not operational inner of any torus hereis relief, you not consider the long of any or an	nd smittle. If any part of the singment and inform the consentation missistements, in each of the number of the control of the number of the control of the	n provided by majurin this Application form or madou provided by majurin fappod to be incurred; comproved the provided by majurin fappod to be incurred; the ank immediately on demand the lown (if any) and as immediately on demand the lown (if any) and complete manuals and resombly incurred emediate available to the functional information in annual information in an including triple of the immediate may render now information, statements a which may render now information, statements additional, the non-discipring of the facts of the discipling formation or amplified to provide relevant	
本人(學) 風禽。銀行內本。 用並及實勢的任何部分維 約成物與文獻或文任何部 及附帶文出,但與行及/ 连接提任任何相關實施105 加强不限于支援支持。 此後可以用,	《原社》的 医生生 人名 医内部 人名 医内部 人名 医克里氏 经 人名 医克里氏 人名 医克里氏 人名 医克里氏 人名 医克里氏 人名	原数体数个位,这本人(原)对任何放称。新榜随处), 並關係與行及/ 取得關係與政策和辦合孤和政 公不及損害。 本人(南)明白本人(局)法本中開始政 的取自)。 可賴民馬李及/ 宋州茅實任於舊河場供任 、 原如, 聚明尼及規則成為一定應收不與實之任何 及 成份供益的任命 自然原因無性是可以即等為	自处及智兴均是正常及宗藏。宏本人(等)所提供的 1、连区保管应支持。银行可全域的增决定范积补 约而在会理教制的管理。为假逻辑的双表或内的 证范和但出的遗解原态及/实验化数部性管料或 使范围使出现然化不限于物类用地及的管理科包 可控制实验的变数则组织量行。全申龄人别自引任何	
bwe authorise and request if there is any discrepancy bet anvare required to submit to 本人(奇)全定及野東銀行。定的項目地址或資款下口: つ	he Dank to amend the Bank's record concerning motu waen those information and the record kept by the Bal the Bank o duly signed personal data amendment form "如此在中国的大学的"说"。 "如此在大学的"说","不是是一个一个一个一个一个一个一个一个一个一个一个一个一个一个一个一个一个一个一	s according to the information supplied by me/s in the kend flow acknowledge that in case site discrepancy in before the Bunk shall amond the record concerning the hopping supplies that it is a supplied by the supplies of	此行之配处不符·惟言术中間表(包括其附属)FAII	
I/We undertake of all times including but not limited to end the related bodies will information/documents provider.	to notify the Bank and/or the related bodies in writin Millanest as to usuge of the Property, my/our address rely on the Information contained licroin to appro- vided in this application if any of the material facts wh	© as soon as remonably practicable of any change of s, tolephone number and facsimila number. Each of the he this application and each of the Applicates has a ich each of the Applicants has disclosed hards alread	the attacement author information provided by metus, as Applicants acknowledges and agrees that the Bank continuing obligation to amend or supplement the change after the drawdown of the least berein applied	
之英款设岩匠何改变。各	中的人物区型内面现代及有相致传形者仪员不早期中的人将有将的之食任何或实际以外,	(香用項單之與宋代FR等批本申請之用題·例各中)	E间时期在合理可行的情况下登使以春面形式通知 例人於本甲睛曾內與照之主要安持,於提取所申問	
related bodies shall have the	tight to reject or utilist title application is not in	computation with any policy of logic requirement of the	religating interests of the Property to be charged). If a Bank and/or the related bodies, the Bank and/or the	
mentione and contact the ability	4.7 单月间回传月後但尼尼风观整个中国区别本中语	以 新连行等73、	尼亚现在结果未能符合任何银行及一些有限偿债的	
notices or tenns and conditi "Data Folley Notice" or su disclosure and transfer of pro- other comparison procedur- institution to conduct credit respective rights and obliga- collection agency. I/We for obtaining or exchanging any The Bank and/or the related my/our data boing transfered	s acting to may be in decentance with the positions of our indea available by the Bank addor the related to an indea available by the Bank addor the related to an other documents; limiter agree that auch data may be say, (ii) disclosed by way of bank reference or otherwoon medus; (iii) disclosed to and used by any bank, folions in relation to the monascettons contemplated between the say of the related bodies to a third with a subject the Bank and/or the related bodies to a third provided bodies for entitle the say of the said of such comparis of the major further fur	the bank known the related bodies on use and disci- dies to its respective excisioners from time to thus and from time to time by the Bank and certain of its rela- tion time to time by the Bank and certain of its rela- tion of the bank of the bank and the three for- ion and the bank of the bank of the bank of the period in parties; and (iv) supplied to a credit reference counter any of mylow employers (if applicable), bo- and by me'us with other information collected by the I- sen to take any action which may be advant to the in-	and disclosed for such purposes and to such personal state of personal data ret out in antennent, circulars, acknowledge that I wa lave mosed the content of the field entitles relating to their general politics on use, defined in the Personal Data (Privacy) Ordinance) or or propose to have dealings to enable such financial ank whit to novate and I or satignt all or part of their sugarney and, in the event of iny/out default, to a debt also not in the content of the purpose of bank and/or the related bodies for checking purposes, acrest of or against me or any of us. I We coment to	
任何名爾發出有關個人更 包紹序之用:(I)以銀行信 的發展處或其他公司等各 (I)緩供給信實質和服然級 以此類、質過度是及第本 (等)利益取對水人(等)不利	等的使用,被靠及模多的一般政策的共但文件)的使用,被靠及模多的一般政策的共但文件)的用防护或其他历式向任何比本人(多)或连的本人代为级方的交易继续要及了或构成各方多自的金币。 从(等)所提供的复数型银行及了或有限性保收和的的行助。本人代明间查有概本人统知的更多	2位在10次以前的设计)、证据本人(等)本级规划。可以内容。本人(等)是一岁问题。 医中安特可()供探划的上方在高的时势险极致,反对对方他的能量或到分位利及变任的上边组行、对连线传说公司的一步发展很行及/双方便像保持从文化等将下往比较,以可达到。现行及/安有限的特殊性的可能完成的。	图明·亚图·纽约成临文及统件所称有限使用及处 对政府还否。(或不时出级行及关系还相似实施以 理序(定金只(個人質的(起稿)條例))或其他比 《人的)指行支值调定:(III)向联级行实任何银行、 《还並由上述既行、附近被模式公司加以使用;及 》本人(等)的原主(如图用)、银行、错的人设其他人 设饰有相使用比较可容换的结果地现任间继及本人	
necass, and live undersund 本人(帝)问定及明白银行及	that tyre playe to counci the cledit reference are belief or i	not and waither it is conceiled or willidown by inclus , where increasary, in enquire into or sinead any inform 常规规的选例)者間及母医太大(强)之何是都年。	report in occordanse with the Poscock Data (Privacy) i, the credit report will not be returned or available for nation upon payment of a lico. 不管中部是否能批准数据本人(导)取得交流回,有	
8) Except as disclosed in this m	pplication. Live do not lieve any other outstanding loss 华人(子)並沒有任何其他未值實的資數,並且本人(ns and lawn appears and in default moder any marketing	guatanice or other loan agreemeni(s).	

PFD003A (2010-09 担本) G

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20-JAN-2011 19:13

- I/We anyare not the subject of any judgment or count/iribunal order to relation to any debt or issofrancy, and I/we have not been declared bankrupt within the pert seven years. 本人哲等並來接及任何有限優勝政無力構造之限等现在是一個的區分(七)年內亦未會宣佈反應。
- 10) Each of the Applicance agrees that the use of the loan under this application which may be granted by the Bank it subject to the terms and conditions set out in this Application Form, the facility letter and/or the terms and conditions of the loan as the Bank may subpulate and provide to each of the Applicants prior to the algalage of such facility letter. definy feter allow the fetre and conducted of the found to the sent may applicate to each of the Applicants profe to the application as the found for the sent that the sent the sent that the sent the sent that the sent the sent the sent that the sent the sent
- 11) The down payment for the purchase of the Property was paid by the Applicant(s) (who Livare the intending Montpayor(s)) from his/her/instheir norn source and that such down payment was past for the purchase of the Property was paid by the Applicant(s) (who Livare the intending Montpayor(s)) from his/her/instheir norn source and that such down payment was past for the purchase of the Property was past by any told party.

 中語人作爲實改神品之往老初與已由其實正文付購買物養之言詞。而該否則付款類型非由任何第三者所提供之資款或銀行作實授情提供資本。
- 12) I/We understand that under such in accordance with the terms of the Personel Data (Privacy) Ordinance and the Code of Pracedee on Container Credit Data approved and issued under the Ordinance. I/we have the right to request to be informed which items of that her routinely disclosed to credit reference agencies or debt collection agencies, and be provided with further information to studie that making of an access or correction request to the relevant credit reference agency or debt collection agency. 本人(令)明白·按照(個人要於(起展)條例)及抵損核條例使用及理比的(個人相互要對實務等則)的條款,本人(等)有權級求證如哪些更終例否向值實質科區務保持或收歐公司通訊,及機提供是一种的條件,以使可向有關的官實實料服務條件或收歐公司提出定開放於其正要求,
- 14) I/We further agree to pay and multiplume the Bank and/or the related bodies on demand all case and lacidenced expenses reasonably incurred in connection with disc application. I/We hereby authorize the Bank to debit any of my/our accounts with the Bank (If any) with all sums due to the Bank as specified hereby.
 本人(男)第一步问道接受求文付及值付银行及了取有限使得数本申请合理和数的前有使用及的第支出。本人(男)逐业线模设行從本人(要)还银行设有的层户(言而)内。扣除所有 在本申請表指明領支付給銀行的政項。
- 15) The following applies to applicants under tripurite mortuge / with guarantor(s): 以下规定通用於三方按铅中断人/有效保人的中断人:

I/We bardly consent to your providing to any co-borrower, guaranter or provider of security (the "Nelevant Parties") and / or to the solicitor acting for such Relevant Parties the following:李人(章)连此同意极行把下到黄利提供予任何共同信款人、统保人或抵押品提供者(「有限人士」)及/東宋代表保留:

a. any financial information concerning medus; 任何界本人(事)有似的财动要料:

- b. a copy of the contract and copies of the contracts from time to time evidencing the obligations to be guaranteed or accured or a summary thereof. 不同趋明使值尽或抵押之依据的合同即本或俱要:
- c. a copy of any formal demand for overdue payment which is sent to me / us ofter I/Wa have falled to settle an overdue amount following a customary reminder, and 在如常發出但維持如而本人(中)仍未負更迫對失政後,向本人(等)段出之任何有限追到過數的正式但數學和之例本:及

d. from time to time an request by may co-bottower, guaranter or provider of security, a copy of the latest statement of secount provided to moles. 在任何共同情况人,结保人政证押品提供各不的要求了,提供于本人(每)之款证据户指单。

- 16) For the purpose of releasing the information mentioned in paragraph 15 above, each of the Relevant Parties below agrees that any information concerning such party can be released to other 场着登放上边势 15 段的变料,以下各有耐人上均同理任何沙及敌有极人土的变料均可向其他的有限人土拉兹·
- 不是这位工程等 19 内面对内容。以下于有限人工的问题还可使这个有限人工的对称的可谓并能的判例可能是对用的人工程的。
 17) INVERIGNET that the Bank may at any time without our notice staign or uprafer, or agree to assign of transfer, the mangage loss particularized herein, due relevant security document(s) and any other document bused on which the Bank has minde ownlable the mortgage loss particularized herein and any of our rights or obligations discrement to any party.

 本人(等)问题,我许可是对定该有给了本人(等)通知的情况下将本申请政务通过的资款,有限证明文件及现行应以提供本申请政务通过的复款的任何其他文件以及本人(等)在上证文件的任何指制政责任,再提及解诉政内需求利益规律多格任何人任。
- 18) The Bank and/or the related bodies for their record may retain the original of this Application Form and documents provided by me/us to the Bank even if the form is not approved by the

即使黄秋朱建镇伊业族、银行及人以有国命格仍可保留本中研究及本人(多)向银行提供的文件之正本,以作品经,

19) The following provisions shall be applicable to the Borrower(s)/Mongagor(s):

以下條款將適用於借款人抵押人:

- Pickerous Justians (2), and hashave been warred, that banking facilities are to be secured on the Property(les) and default in payment of the banking facilities may result in the Bank taking possession of, and folling, the Property(ies) pursuant to the terms of the mortgage.

 物學抵押人明白及已被思告授相將以初來作來保。宋能使過授何將引致與行禄域依視之檢財任管及出售物業。
- b. The Borrower(s) and the Mortusper(s) agree not to let the modtaged Property unless prior written consent of the Bonk has been obtained and the Bank shall have the right to re-determine the interest rate and/or the loan om ount at televits sole discretion upon giving the consent to let, All costs and expenses (including the Bank's solicitors' costs on full indemnity basis) incurred in giving the consent shall be borne and paid by the Borrower(s) and the Mortagegor(s) (private of the Bank's solicitors' costs (private of t 俗值基準計算的所有存師的,极由僧飲人及物業抵押人負責。
- ETHE MEMBER of the development of which the Property forms part may have the power and the duty to keep the development in the full relustatement value under a meeter insurance policy. The Mortgager shall, if no required by the Bank, execute an assignment or other documents to assign the Mortgager's right interests and benefits under said policy and or any profits and proceeds thereof. The Mortgager shall also, if so required by the Bank, then the Property against such risks and in such amounts are with such insurance company the Bank may from time to time specify, and if so required by the Bank, in the joint names of the Mortgager and the Bank.
 为实的原则使用或的管理公司,可能存储力及文任任规组保库双全部政制保证保定现保证、如此行政文、如此行政文、证别人实实等保度等实并他文件,以相互实立实保证的信制、程立及利益及了实实中任何则构设收益。如实行变文,如实行变文,也然行变文。向实行不得目定的保险公司,由证押人及银行收益(如此行变求)发展的原来实现保证保证。

- d. Where insurance is taken out by the Borroworks)Morrgagor(s) and/or full reinstatement value option is chosen:在信款人/伝播人自行致杂码或建筑以物来的完全自置使因及保的情况下:
 - the Betrower(s) Mortgagot(s) shall submit to the Bank prior to drawdown or 15 days before expiry of the relevant intumner policy (as the case may be), the original of a walldranewed insurance policy, the premium receipt and a valuation report (applicable only if full reinstatement value option is chosen) prepared by a surveyor acceptable to the
 - **信款人接接人投於退取資款之**和取保壓到期十至天前(價值從而定)·向銀行提交一份有效/已期受損期的正本保稅、係受收採及一份經銀行認可的估價公司出具的估 仅强各贝迪用於以物类的完全重量值值变保的情况;反
 - the incomes policy should include standard warrantee and/or clauses of the Fire Teriff issued by the Fire Insurance Association of Hong Kong, namely, A7, A12, A13, A33, A34, B24 & B25 and, if so requested by the Bank, clauses covering extra perils, namely, EP01A, EP02A, EP03B, EP04A, EP05A, EP05 EPOS(人, CAH), SPO7A, EPOSA, BPO9C 及 GP10A。 密西思思以初菜的完全重量信配投票,如果增加 A19 的形式。 EPOSA, EPO
- EPOGN, CECON, EPONN, EPONN, EPONN, EPONN, EPONN, EPONN & APPENDANCE MEDICAL PROPERTY AND APPENDANCE OF the Bond shall be entitled (but not obliged) to take out insurance for the Bondwar(s) Mongagor(s). Without limiting the generality of the foregoing, the Bank shall be entitled and one hereby authorized to take out insurance through the Bank's nominated agent for and at the cost of the Bondwar(s) Mongagor(s) for the original facility amount if the Bondwar(s) for the original facility amount if the Bondwar(s) for the Original facility amount if the Bondwar(s) for the Original facility amount in the Bondwar(s) for the Original facility amount in the Bon
- 10) I/Wo understand that the loan tone requested in this Application Form must not be longer than the tenor of the Government Lease relating to the mortgaged Property. Norwithstanding the request under this Application Form might have been approved by the Bank, in the event the tenor of the Government Lease relating to the mortgaged Property is shorter than the loan tenor. I/we understand that re-approval of the loan by the Bank is required. Such re-approval process may result in the Bank's refusal to grant the loan or in repreceding the ban with different loan.
- 本人(等)明白本申请表更求的复数例不能民於有關近周初差的厚於组與年期。儘管銀行可能已接本申請款的要求批准贷款。但如有即投模物更的政府因與年期是短於贷款 对。本人(等)明白建设恢复就是必须超级行业新去批。这些所否进過20可能含填型銀行拒絕给于贷款以应收取到砂度以同的定理。
- 21) INO memoral dies the approval of this application is subject to the final decision of the Bank and/or the related boilles. 本人(导)明白本中間的此位后来拉**和**比似行及以有III包含及它常毕。

PF0003A (2010-02 (722) G

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22) In case of any difference between the English and Chinese versions of this Application Ports, the English version shall prevait.
本甲脐衣的中央文版本即有任何分览·II以类文文本冯绰·
(No. 23 - 30 me applicable to Credit Card application 第 25 - 30 依容明范用於申請信用卡)
23) I/We hereby authorize
Information to the Company regarding my/our account(s) with Limited for the purpose of processing and verifying this eard application, 本人(李)没有一个一个人(李)没有一个人(李)
可作用基本信用卡申朝之间。
24) For I sinduc are existing eardicolder(s), invious record in the Company will be updated accordingly based on information in this Application Form. (Applicable to all eard accounts under
issum identification on, excluding business/comprise card, purchasing card, @continue in International Card, Great Wall RMD Card and cards (sasted in Mecau.)
如本人(春)為現有圖圖信用卡卡戶,按本申請與資料,其所責益自之相關記錄。(只因用於同一征件說项下之卡與戶,不包括而孫卡、統則卡、: 「下及總門發行之信用
R-)
25) I/We declare that the above information is true and complete and hereby authorize the Company to contact my/our employers, financial and credit institutions or any other credit of information exerce for the verification thereof and far the collection of such information as required for the processing and evaluation of this application and, if my/our application is
approved, for the operation of my/our account(s).
以上另為均屬野寶、李人(等)沒相實公司同华人(等)的過主、前胡傲博及伯用宿蝕可求任何其他信用狀況以實料來原至物也更以上支料、如此則能等更對用以密理及肝核此中
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26) WWe further nuthorize the Company to disclose any information reporting metus and/or this application and/or my/our accounts) with the Company confidentially to (1) the Company
complayers, agents and contractors for the purpose of processing and verifying this application; (ii) third parties employed by the Company to provide services in consection with the operation of customer accounts (including credit check and debt collection services) and marketing of account services; (iii)
any third party whose name or logg appears on the Cord.
本人(等)並投稿。實公司向下延名與為本人(等)及成此以申請及成本人(等)的戶口之任何資料,可能並認及可如用資料完合;()及公司之員工,代理人及条句信,用以成語及以
其此中语:(UIX公司周婧的服然提供者·别答户员户的操作(包括信用管理服务)和秩序服务之市是推展有限之服务;(II)
信用一个上出现其名院政府胜约第三者。
27) IVVe agree and understand that the data held by the Company relating to me/us may be transferred to other places (including places outside Hong Kong) at my time and from time to time
where the Company deems necessary. 本人(等)可是这项自在黄公司民意组合的情况下,黄公司可能阻碍及不同所获行行的农户贡料将移至美他地方(包括答法以外的地区)。
28) I/We hereby splemnly and sincerely declare that (i) I/ve have not hold governed that was concelled by the issuer due to mylour default in manager (ii) I/ve due to the property (ii) I/ve due to the property (iii) I
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及分科付款計画條款及細則・並同選受整等交件(如选用)所約支。
10) INVo confirm and agree to be bound by the terms of this application and the AAVS Agreement in relation to the use of the AAVS. As an AAVS Account holder, Main Card applicant als agrees to be liable for all fees and charges payable to OCL in relation to the AAVS, INVO authorize the Company to pay OCL in accordance with such instructions as it may receive the
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PFD003A (2010-09 版本) G

Sample 2

Mortgage Loan Application Form 接字按揭貸款申請表

TERMS & CONDITIONS 修款及條件

TO Enn - Adoliestian Con Of and, 1950

Plass read the below clauses carefully, perticularly those in Italics. 超級因下列指数。並得到督金式中以封度因示的项目。

- 1. We confirm that the information given above is correct and complete, and authorise lank may chaose.

 **A、(等)但其上通货料乃且正確及完整・並沒有整理行有限公司(「知行」)可向任何方面变量。
- 2. The receipt of mylour application form and the collection of handling fee (if any) do not constitute any commitment or assurance on the part of the Bank that the kan application will be approved and such fee (if any) is non-refundable under any disturbance.

 国家收款本人(等)之中請負及費用(如應用),且行选不啻侵取设置本人(第)之中請一定提得批准。此年費用,是不抵抗(抑遏用)。
- 3. INMs understand that the Bank rewires the right to widdraw approval of this ban facility if all relevant mongage documents are not executed within 30 days from the date of this approval, andfor to collect a repressing fee at the Bank's discretion. 本人(等)是報告在本人(等)在此中以来批准模之 30天內の杂香更有關法理文件,則因行民自然的此項如法之格和及/虚和因及定量效率如果。
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- We understand that the Bank reserves the right to dispose of any documents and information in relation to the loan application of this application.
 本人(等) 医解此甲磺胺拉拉乌克 國月後 通行所提出行实济虚理本人(务) 图文之所有文件及资料。
- 7. Save and except as disclosed herein. We have not obtained any loans in relation to any other properties in Hong Kong,除了效申请表上已申翰之物奖役版外,不人(符)显沒有实他央管证物案有周之任何资款。
- 9. We agree to provide further information and furnish other documents as the Bank may require from time to done and my/our failure to do so may violate the grant of loan to mayor.

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- 11. IIMa agree that the Bank is entitled to obtain information relating to metus from any third panies at any and all times, including without limitation conducting checks with any credit reference agency. 方人(字)何常银行可不够使用也好三者提供有限本人(导)之種人集料、包括不均何有强因及受料基础提出查例。

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14. The Chinese version is for reference only. In case of any discrepancies between the English and Chinese versions, the English version shall prevail. 中文本度的母母之間・中英文本句音伝句複数・長以英文本為集・

IIWe NAM Direct and hereby agree and confirm to the above Turms & Conditions、 本人(写)日年間、同意及新聞上社之版改革版件。

Applicant T	Applicant 2	Applicant 3
平韶人 1	中謂人 2	中部人 3
Date:	Date: 日期	Date: 日训

Page 5 of 5

Hong Kong Monetary Authority 香港金融管理局			
Superviso	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 – 18.01.05	

This module should be read in conjunction with the <u>Introduction</u> and with the <u>Glossary</u>, which contains an explanation of abbreviations and other terms used in this Manual. If reading on-line, click on blue underlined headings to activate hyperlinks to the relevant module.

Purpose

To specify the minimum standards that Als should observe in relation to the sharing and use of consumer credit data through a credit reference agency

Classification

A statutory guideline issued by the MA under the Banking Ordinance, §16(10)

Previous guidelines superseded

This is a new guideline.

Application

To Als which are involved in the provision of consumer credit

Structure

- 1. Introduction
- 2. Definition
- 3. Comprehensive participation
- 4. Safeguards on information security
 - 4.1 General
 - 4.2 Policies and procedures



Hong Kong Monetary Authority			
Superviso	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 - 18,01.05	

- 4.3 Access control
- 4.4 Confidentiality and retention of CRA credit data
- 4.5 Data accuracy
- 4.6 Audit trail
- 4.7 Compliance audit
- 4.8 Staff training
- 5. Notification of access for review and right to opt-out
- 6. Access during the transitional period
- 7. Engagement of CRA
- 8. Hong Kong Approach to Consumer Debt Difficulties

1. Introduction

- 1.1 In response to the financial industry's proposal, the Privacy Commissioner for Personal Data (the "PC") has, pursuant to his power under §12(3) of the Personal Data (Privacy) Ordinance ("PDPO"), approved a revised Code of Practice on Consumer Credit Data (the "Code") to allow for a wider sharing of consumer credit data. The Code is effective on 2 June 2003.
- 1.2 The Code provides practical guidance to credit providers, including Als and their subsidiaries within the meaning of §2 of the Banking Ordinance, and credit reference agencies ("CRAs") on the handling of consumer credit data. It deals with issues relating to the collection, accuracy, use, security, access and correction of consumer credit data. A breach of the requirements under the Code would be accepted as evidence of breach of the relevant data protection principles or provisions under the PDPO unless there is evidence that the requirement of the Ordinance was actually complied with in a different way, notwithstanding the non-observance of the Code. The PC may issue an enforcement notice

Hong Kong Monetary Authority 香港金融管理局			
Superviso	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 - 18.01.05	

to a data user following investigation of an alleged contravention of the relevant data protection principles and provisions of the PDPO. Contravention of the enforcement notice by a data user after the enforcement notice is served on him would constitute an offence.

- 1.3 The minimum authorization criterion under paragraph 10 of the Seventh Schedule to the Banking Ordinance provides that the MA must be satisfied that an AI has, among others, adequate systems of control. The MA considers that this would include adequate systems of control to enable the AI to manage its credit risk effectively, and to properly protect and use consumer credit data. In this regard, the MA will take into account the extent to which AIs make full use of all relevant information (including that obtained from CRAs) in managing their credit exposure and whether AIs have adequate controls to ensure that their consumer credit data are properly safeguarded.
- 1.4 Failure to adhere to the standards and requirements set out in this module may call into question whether the Al continues to satisfy the relevant authorization criterion under the Banking Ordinance.

2. Definition

- 2.1 The terms used in this module have the following meaning:
 - "Consumer credit data" means any personal data concerning an individual collected by an AI in the course of or in connection with the provision of consumer credit, or any personal data collected by or generated in the database of a CRA in the course of or in connection with the providing of consumer credit reference service.
 - "Consumer credit" means any loan, overdraft facility or other kind of credit, including leasing and hire-purchase, provided by an AI to and for the use of an individual as borrower, or to and for the use of another person for whom an individual acts as guarantor. Als should follow the requirements set out in clause 2.4.3.3 of the Code in reporting of account data relating to a residential mortgage loan.

Hong Kong Monetary Authority 香港金融管理局			
Supervisory Policy Manual			
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V,3 18,01,05	

- "Credit reference agency" ("CRA") means any data user who carries on a business of providing a consumer credit reference service, whether or not that business is the sole or principal activity of that CRA.
- "Debt Relief Plan" means an agreement to be concluded between a Debtor and all Creditors, having an exposure to the Debtor, for partial relief and/or rescheduling of debts owed to those Creditors pursuant to the terms of the Agreement for Debt Relief Plans endorsed by the Hong Kong Association of Banks, the DTC Association, the Finance Houses Association of Hong Kong Limited and the Hong Kong S.A.R. Licensed Money Lenders Association.
- "Effective date" means 2 June 2003.
- "Loan restructuring arrangement" means any scheme of arrangement in relation to debts owed by an individual consequent upon a default in the repayment of those debts.
- "Material default" means a default in payment for a period in excess of 60 days.
- "Review" means consideration by the Al of any of the following matters (and those matters only) in relation to existing credit facilities provided to the individual, namely: (i) an increase in the credit amount; (ii) the curtailing of credit (including the cancellation of credit or a decrease in the credit amount); or (iii) the putting in place or the implementation of a scheme of arrangement with the individual.
- "Scheme of arrangement" means any restructuring, rescheduling or other modification of terms of whatsoever nature in relation to debts owed by an individual, whether as borrower or as guarantor, towards a single creditor or more than one creditors.

Hong Kong Monetary Authority 香港金融管理局			
Superviso	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 – 18.01.05	

"Transitional period" means the period of 24 months beginning on the effective date and ending on the day before the second anniversary of the effective date.

3. Comprehensive participation

- 3.1 The HKMA believes that a fully-fledged consumer credit database, including both positive and negative data, will be beneficial to Als (in enabling them to be better informed and make more accurate assessment of customers' creditworthiness) and consumers (in enforcing borrower discipline, reducing cross subsidisation among consumers with different credit profiles and improving access to bank funding). However, to realise such benefits, the database must be adequately comprehensive and Als need to make full use of the database in their credit decisions.
- 3.2 In order to enable an adequately comprehensive database to be built up, which would help Als better manage their consumer credit exposure, the HKMA recommends all Als that are involved in the provision of consumer credit to participate as fully as possible in the sharing and use of consumer credit data through a CRA within the framework laid down by the Code. At a minimum, Als should share consumer credit data to the extent recommended by the Hong Kong Association of Banks and the DTC Association.
- 3.3 The HKMA also considers that using consumer credit data from a CRA for assessing credit applications and conducting credit reviews is an essential part of an Al's credit management system unless there are satisfactory alternative arrangements for the comprehensive sharing of consumer credit data.
- 3.4 The HKMA would take into account the extent to which an AI participates in the contribution of consumer credit data to and makes full use of the same from a CRA in assessing the effectiveness of the AI's credit management system.
- 3.5 Where an Al does not, in the opinion of the HKMA, make appropriate use of the relevant facilities of a CRA, one option would be for the HKMA to require the Al concerned to mitigate the risk by restricting the amount of consumer credit business that it

Hong Kong Monetary Authority 香港金融管迎局			
Superviso	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 - 18.01.05	

undertakes.

3.6 The senior management of Als should ensure that sufficient priority and resources are devoted to enabling the computer systems of their institution to interface with those of the CRA in a timely and effective manner, in terms of contributing and making enquiry of consumer credit data.

4. Safeguards on information security

4.1 General

4.1.1 For any credit information sharing arrangement to be effective and credible, the data must be properly safeguarded. Otherwise, Als would be subject to substantial legal and reputation risks. Als should therefore adopt all reasonable procedures to ensure that consumer credit data disclosed to or obtained from a CRA are properly safeguarded, with regard to the confidentiality, accuracy, relevance and proper utilisation of the information.

4.2 Policies and procedures

- 4.2.1 Als should have clear and comprehensive policies and procedures for the sharing and use of consumer credit data through a CRA to ensure compliance with the requirements of the Code. The policies and procedures should be designed to:
 - ensure the security, confidentiality and integrity of consumer credit data; and
 - guard against unauthorized access to or use of such information that could result in a breach of the Code and the data protection principles and relevant provisions under the PDPO.
- 4.2.2 These policies and procedures should be approved by the Board or a designated authority and be properly documented. They should be reviewed and updated

Hong Kong Monetary Authority 香港金融管理司			
Superviso	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 – 18.01.05	

regularly to ensure that they remain appropriate in the light of changes in relevant legislation and regulations. Any material amendments to the policies and procedures should be submitted to the Board or a designated authority for formal ratification and adoption.

- 4.2.3 The policies and procedures should specify how consumer credit data should be handled in cases where the credit application is submitted by an intermediary, who is commissioned by the credit applicant to handle his application, rather than by the credit applicant himself. In processing such a credit application, the Al concerned should ensure that the intermediary has obtained the authorization of the credit applicant to apply for credit on his behalf and to authorize the Al concerned to access the applicant's credit data held by a CRA. Where the intermediary does not have such authorization, the Al should contact the credit applicant directly to confirm his intention to apply for credit from the Al and advise the credit applicant that it may access his credit data held by a CRA for the purpose of assessing his application. In these latter the Al should also address all future correspondence, including any statements or notifications required under the Code, to the credit applicant rather than the intermediary.
- 4.2.4 Als should ensure adequate management oversight, at an appropriate senior level, on the development, implementation, and maintenance of these policies and procedures. There should also be an effective mechanism in place to monitor compliance with them. Any non-compliance should be followed up, investigated, rectified and reported to management.

4.3 Access control

4.3.1 Als should have written policies specifying who may authorize access to the CRA database, and the criteria that need to be met for making such access for review purposes.

HONG KONG MONETARY AUTHORITY 香港金融管理局			
Superviso	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 – 18.01.05	

The policies should define clearly the circumstances under which an Al may initiate reviews.

- 4.3.2 Only designated persons authorized by management should be able to access the CRA database. There should be clearly defined procedures for the authorization of such designated persons. Such authorization, and any subsequent changes, must be documented.
- 4.3.3 Als should maintain stringent control over the use of and changes made to the passwords for access to the CRA database. The passwords should only be made available to the designated persons who are authorized to access the CRA database. Als should avoid using shared passwords (i.e. two or more persons sharing the same password). Under no circumstances should passwords be disclosed to unauthorized persons, e.g. IT maintenance or service contractors.
- 4.3.4 Where access to the CRA database is made through designated terminals, access to the CRA database through such terminals should be restricted only to designated persons, such as by way of password protection.
- 4.3.5 Als should change the passwords for accessing the CRA database regularly, preferably at least quarterly.
- 4.3.6 Als should maintain an access log on all instances of access to the CRA database. The access log should contain sufficient detail as evidence of compliance with the Code. It should, as a minimum, contain information about the purpose of the access, the date on which the access was made and the staff who made the access.
- 4.3.7 The Al's internal access log and billing records from the CRA should be regularly reviewed, at least on a monthly basis, for unusual access activities, such as an unusually high volume of access activities that is inconsistent with the Al's business. Such unusual access activities might suggest that the designated persons have abused the system. Alternatively, any unexplained shortfall in the number of instances of access in the Al's internal access

Hong Kong Monetary Authority			
Supervis	Supervisory Policy Manual		
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 18.01,05	

records when compared with the CRA's billing records might suggest unauthorized access or breaches of the Al's access control.

4.3.8 Als should undertake prompt investigation of any unusual access activities and take prompt remedial actions to follow up any irregularities. Such irregularities, and the reasons for them, should be brought to management's attention. As required by the Code, Als should report any suspected breaches of the PDPO or the Code to the PC.

4.4 Confidentiality and retention of CRA credit data

- 4.4.1 Als should establish a policy on the safeguarding and retention of customer data obtained from the CRA. Specifically, the policy should provide that access to the CRA credit report should be on a need to know basis. There should also be restrictions on how such reports may be duplicated, copied or circulated.
- 4.4.2 Data Protection Principle 2 of the PDPO requires that personal data shall not be kept longer than is necessary for the fulfilment of the purpose for which the data are or are to be used. Als may need to retain credit reports from a CRA as documentary support for the relevant credit decisions for which the credit reports were obtained, and as file records in the event of subsequent queries or disputes raised by customers. With the CRA database being updated regularly, there would be a breach of the Principles if 'out-of-date' information were to be retained and used for making subsequent credit decisions. Als should ensure that they do not use out of date credit reports for making credit decisions.
- 4.4.3 Where a CRA credit report is obtained for the purpose of assessing a credit application and the Al subsequently refused the application, or when a customer ceases to have any borrowing relationship with the Al, the Al should destroy the relevant credit reports within a reasonable period unless such reports are to be used for other permitted purposes.

HONG KONG MONETARY AUTHORITY 香港金融管理局			
Supervisory Policy Manual			
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 – 18.01.05	

4.5 Data accuracy

- Als should take reasonably practicable steps to check the accuracy of their customers' credit data before passing them to the CRA. Clear procedures should be laid down on how changes to customers' credit data are to be implemented, verified and transmitted to the CRA. As for data updating, the Code requires Als to update any account data previously provided to a CRA promptly or, in any event, by the end of each reporting period not exceeding 31 days, until the termination of the account, whereupon the Al shall promptly update the account data to indicate such termination. In addition, Als should, as soon as reasonably practicable, update an individual's credit data upon the occurring of repayment or write-off in full or in part of any amount in default; a scheme of arrangement being entered into with the individual: or the final settlement of the amount payable pursuant to such a scheme of arrangement.
- 4.5.2 Als should also advise their customers or any individuals, in respect of whom a CRA credit report has been obtained, on how to contact the CRA which provided the credit report for the purpose of making a data access and correction request under the PDPO. Where an Al provides consumer credit data which is being disputed by the consumer concerned to a CRA, it should clearly indicate to the CRA the existence of such a dispute and update the data as soon as reasonably practicable upon the settlement of the dispute.

4.6 Audit trail

4.6.1 The access log records, any investigation reports and follow up actions on irregularities or exceptions should be properly documented and kept for not less than 2 years. They should be maintained in such a manner that would facilitate compliance reviews and audits.

4.7 Compliance audit

4.7.1 Als should conduct a compliance audit at least annually to verify whether their data management practices are

Hong l 香港金原	KONG MONETARY AUTHORITY 全管理局		
Supervisory Policy Manual			
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 — 18.01.05	

adequate to ensure compliance with the requirements of the Code, this module and internal policies and procedures regarding the sharing of consumer credit data.

4.7.2 The audit report should be submitted to the Al's Board or a designated authority for review. This report should assess the overall effectiveness of the data management practices in ensuring compliance with the Code and this module. The reports should cover issues like security breaches or violations, management's responses and recommendations for improvement.

4.8 Staff training

4.8.1 Als should provide appropriate guidance and training to staff who are involved in the sharing and use of consumer credit data through CRAs. In particular, staff involved in the handling of consumer credit data should familiarise themselves with the provisions of the Code, this module and controls to safeguard the confidentiality of such data.

5. Notification of access for review and right to opt-out

- 5.1 The Code requires credit providers to take practicable and reasonable steps to give prior notification to customers of their intention to access the CRA's database for the purpose of a review unless the review is initiated by the customer, or relates to an obligation of an existing loan restructuring arrangement concerning debts owed by the customer.
- 5.2 The Code also requires credit providers to give notification to borrowers at the time of application for credit of the choice to optout of the positive credit data reporting system in respect of closed account data. The Code also recommends that credit providers should give a written reminder to the borrower
 - (a) within 30 days of the occurrence of a default by the borrower, that unless the amount in default is fully repaid before the expiry of 60 days from the date of the default, the individual shall be liable to have his account data to be retained by the CRA for 5 years as specified by the Code;

HONG KONG MONETARY AUTHORITY 香港金融管理局			
Supervisory Policy Manual			
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 - 18.01.05	

and

- (b) as soon as practicable upon repayment in full of the credit facility, of his right to opt-out of the positive credit data reporting system.
- 5.3 Als should ensure that sufficient prominence is given to such notifications. Also, Als should establish clear and comprehensive written procedures for making such notifications to their customers. These procedures should set out clearly when the notification should be made, the manner in which the notification is to be made and the type of information to be included in the notification. As required by the Code, Als should keep proper internal records of notifications of access for review for two years as evidence of compliance with the requirements of the Code.
- 5.4 Als should take appropriate steps to ensure that the CRA is promptly notified of any "opt-out" requested by their former borrowers once the conditions for the opt-out are met by such borrowers.

6. Access during the transitional period

- 6.1 Subject to certain exceptions, the Code provides that a credit provider shall not, during the transitional period, be entitled to access any account data through a credit report, unless the access is made under any of the following circumstances:
 - considering a grant of new consumer credit (but excluding increase in any existing credit amount)¹ to the individual, or to another person for whom the individual proposes to act as a guarantor;
 - reviewing existing credit facilities currently in default for a period in excess of 60 days, with a view to putting in place a loan restructuring arrangement by the credit provider;

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¹ It is the policy intention of the PCO that such grant of new consumer credit must be in response to an application by the consumer concerned.

HONG KONG MONETARY AUTHORITY 香港金融管理局			
Supervisory Policy Manual			
IC-6	The Sharing and Use of Consumer Credit Data through a Credit Reference Agency	V.3 - 18.01.05	

- reviewing existing credit facilities, for the implementation of an existing loan restructuring arrangement between the individual and the credit provider (whether or not other parties are involved) by the credit provider; or
- reviewing existing credit facilities, with a view to putting in place a scheme of arrangement with the individual initiated by a request from the individual.
- 6.2 The Code further provides that unless the review access is made in relation to an on-going debt restructuring arrangement that was organised prior to the effective date of the Code or was customer initiated, credit providers should give prior notification to customers for all other debt restructuring related reviews conducted during the transitional period.
- 6.3 Als should keep documentary evidence of compliance with the above requirements for a period of 2 years for compliance audit purposes.

7. Engagement of CRA

- 7.1 Als that use the service of a CRA should enter into a formal contractual agreement with the CRA that requires the CRA to have effective control systems to ensure compliance with all relevant requirements of the PDPO and the Code. Als should have effective procedures to monitor regularly the performance of the CRA, particularly in respect of its ability to comply with the requirements of the PDPO and the Code.
- 7.2 An AI should consider whether to terminate its relationship with the CRA if it is aware of unacceptable practices of the CRA, or serious breaches of the requirements of the PDPO or the Code. The contract with the CRA should specify that account data provided by the AI shall remain the property of the AI and that the AI has the right to remove its data on the termination of its contract with the CRA.

Hong Kong Monetary Authority

香港金融管理局

Supervisory Policy Manual

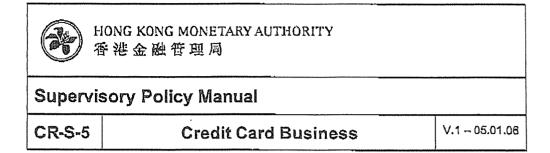
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The Sharing and Use of Consumer
Credit Data through a Credit
Reference Agency

8. Hong Kong Approach to Consumer Debt Difficulties

- 8.1 When the information obtained from the CRA reveals that a customer has incurred a level of indebtedness that may be unmanageable and the customer might have genuine difficulty in repaying the loans, Als should follow the guidelines set out in the "Hong Kong Approach to Consumer Debt Difficulties" to deal with such borrowers.
- 8.2 Als should consider such cases sympathetically and discuss with the customer concerned to work out a solution that is mutually beneficial for both the customer and the Al concerned. In doing so, the customer should be made aware of the possibility of solving the problem by a Debt Relief Plan.
- 8.3 Where the Al does not have a prior credit relationship with the individual who has applied for credit, the Al should suggest that the individual discuss the problem with the financial institution with which the individual has the major credit relationship as soon as possible.
- 8.4 Als should not hastily demand immediate repayment of loans or reduce credit lines or actively recommend transfer of the balance. Instead, Als should follow the framework and procedures which are laid down in the Agreement on Debt Relief Plans, and the framework and procedures for Individual Voluntary Arrangements, and work out a mutually acceptable solution with the customer as far as possible.

*			
Contents	Glossary	Home	Introduction



This module should be read in conjunction with the <u>Introduction</u> and with the <u>Glossary</u>, which contains an explanation of abbreviations and other terms used in this Manual. If reading on-line, click on blue underlined headings to activate hyperlinks to the relevant module.

Purpose

To provide guidance to Als on the management of risks associated with credit card business

Classification

A non-statutory guideline issued by the MA as a guidance note

Previous guidelines superseded

Guideline 3.6 "Referees in Applications for Credit Cards or Loans" dated 23.01.96; Circular on "Credit Card Lending" dated 21.06.01; and "Best Practices for Credit Card Operations" (Annex to Circular on "Bankruptcy and Consumer Credit Lending" dated 22.02.02)

Application

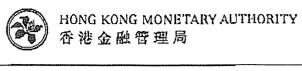
To all Als that engage in credit card business directly or through their subsidiaries or affiliated companies controlled by them

Structure

- 1. Background and scope
 - 1.1 Introduction
 - 1.2 Basic features of credit cards
 - 1.3 Types of credit cards
 - 1.4 Sources of income for credit cards
 - 1.5 Areas covered in the Code of Banking Practice
 - 1.6 Application to other unsecured consumer finance
- 2. Major risks in credit card business
 - 2.1 Credit risk

1

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Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

- 2.2 Operational risk
- 2.3 Liquidity risk
- 2.4 Legal and reputation risks
- 3. Board and senior management oversight
 - 3.1 Business strategies
 - 3.2 Risk management controls
- 4. Account solicitation and approval process
 - 4.1 Marketing programmes
 - 4.2 Application information
 - 4.3 Verification of documentation and credit checking
 - 4.4 Underwriting criteria
 - 4.5 Controls over approval process
 - 4.6 Credit limit assignment
 - 4.7 Card issuing controls
 - 4.8 Approval of new merchants
- 5. Account and portfolio management
 - 5.1 Cardholder account management
 - 5.2 Merchant account management
 - 5.3 Portfolio quality and analysis
 - 5.4 Fraud control
 - 5.5 Delinquency management
 - 5.6 Restructuring and debt relief plans
- 6. Provisioning and charge-off
 - 6.1 General
 - 6.2 Overdue period
 - 6.3 Loan classification and provisioning
 - 6.4 Charge-off

Annex A: Scoring systems

CR-S-5

V.1 - 05,01.06

Credit Card Business

1. Background and scope

1.1 Introduction

- 1.1.1 This module is aimed at providing general guidance to Als on the risks associated with credit card business, and the systems of control expected of them in managing such business. It also sets out the best practices that they should aim to achieve¹.
- 1.1.2 Experience has shown that the quality of Als' credit card portfolios mirrors the economic environment in which they operate. Very often, there is a strong correlation between an economic downturn and deterioration in the quality of such portfolios. The deterioration may become even more serious if Als have relaxed their credit underwriting criteria and risk management standards as a result of intense competition in the market. It is therefore important for Als to maintain prudent policies and practices for managing the risks of their credit card business which are relevant to the market environment that they operate in.
- 1.1.3 To facilitate a better understanding of the risks involved, the basic features of credit cards and their associated operations are highlighted in subsections 1.2 to 1.4 below.

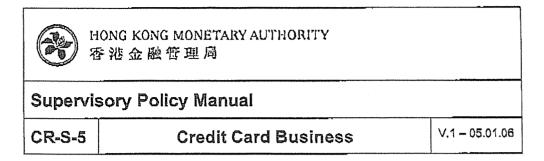
1.2 Basic features of credit cards

- 1.2.1 The term "credit card" generally refers to a plastic card² assigned to a cardholder with a credit limit that can be used to purchase goods and services on credit or obtain cash advances.
- 1.2.2 Credit cards allow cardholders to pay for purchases made over a period of time, and to carry a balance from one

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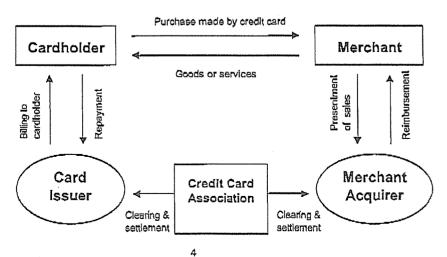
If Als have adopted some practices that may not fully align with those recommended in this module, they are expected to provide justifications for the approach taken and be able to demonstrate that adequate risk assessment has been undertaken and the risk mitigating measures in place are sufficiently robust to cater for these practices.

² Some Als may assign a virtual card number that is different from that on the plastic card to enable the cardholder to purchase goods and services on the internet. The credit limit of the virtual card is usually very low.



billing cycle to the next. Credit card purchases normally become payable after a free credit period (see para. 1.4.2 below) during which no interest or finance charge is imposed. Interest is charged on the unpaid balance after the payment is due. Cardholders may pay the entire amount due and save on the interest that would otherwise be charged. Alternatively, they have the option of paying any amount, as long as it is higher than the minimum amount due, and carrying forward the balance.

- 1.2.3 A credit card scheme typically involves the following parties:
 - <u>Cardholders</u> persons who are authorized to use credit cards for the payment of goods and services;
 - Card issuers institutions which issue credit cards;
 - Merchants firms which agree to accept credit cards for payment of goods and services;
 - Merchant acquirers institutions which enter into agreements with merchants to process their credit card transactions; and
 - <u>Credit card associations</u> organisations that license card issuers to issue credit cards under their trademark, e.g. Visa and MasterCard, and provide settlement services for their members (i.e. card issuers and merchant acquirers).
- 1.2.4 The relationships between these various parties are illustrated in the following diagram:





HONG KONG MONETARY AUTHORITY 香港金融管理局

Supervisory Policy Manual

CR-S-5

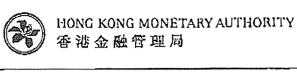
Credit Card Business

V.1 - 05.01.06

- 1.2.5 Credit card schemes normally operate at an international level, meaning that cardholders belonging to card issuers in one country can make purchases at the place of business of merchants signed up by merchant acquirers in another country.
- 1.2.6 Credit cards include charge cards (also called "travel and entertainment" cards), which are proprietary brands (e.g. Diners Club) that are not affiliated with any credit card association or any of the other brands, and the same organisation acts as the card issuer and the merchant acquirer.
- 1.2.7 Charge cards have similar features as credit cards, except that they do not normally have pre-set spending limits. Another difference is that the balance on a charge card account is payable in full when the statement is received and cannot be rolled over from one billing cycle to the next. In spite of this, revolving credit is available on some plans to enable cardholders to leave a pre-set balance unpaid.
- 1.2.8 The focus of this module is on the operations, risks and controls associated with credit card schemes of which Als (or their subsidiaries or affiliated companies under their control) are the card issuer or the merchant acquirer. As such, relevant requirements of this module also apply to charge card schemes operated by Als directly or through their subsidiaries / affiliates.

1.3 Types of credit cards

- 1.3.1 Credit cards can be broadly categorised into two types: general purpose cards and private label cards. The former are issued under the trademark of credit card associations and accepted by many merchants while the latter are only accepted by specific retailers (e.g. a department store).
- 1.3.2 Most of the card issuing Als in Hong Kong offer general purpose credit cards. These cards are normally categorised by Als as platinum, gold or classic to differentiate the services offered on each card and the income eligibility criteria. Als may, at the request of a cardholder, issue a supplementary card to another individual who is usually an immediate family member of the cardholder.



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

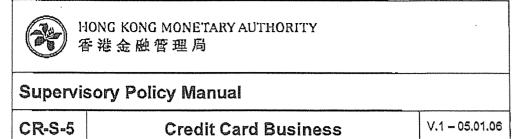
- 1.3.3 It is quite common for AIs to partner with business corporations or non-profit making organisations (e.g. charitable or professional bodies) to issue co-branded cards or affinity cards.
- 1.3.4 Als may also issue corporate credit cards to the employees of their corporate customers. Generally the employees use these cards for travel and entertainment expenses incurred in the course of their work.
- 1.3.5 The types of credit cards mentioned above are not exhaustive. Als may, from time to time, introduce new credit card products to satisfy customer needs and cater for changes in market conditions.

1.4 Sources of income for credit cards

1.4.1 Credit card income is generated from different types of fees and charges. While such fees and charges may vary among card issuers or merchant acquirers, they generally include the following:

Card issuers

- Annual fee this is payable at the start of the membership year. However, it is not uncommon for card issuers to waive the annual fee as an incentive to increase cardholders' loyalty;
- Interest charge on outstanding balance this constitutes the bulk of the earnings from credit cards. The methodology of interest calculation differs among Als. As an example, the card issuer may charge the cardholder interest on the balance carried forward from the payment due date. The period of time between the transaction date and the payment due date (around three weeks from the billing date) for credit card purchases is interest free, provided that the billed amount is repaid on or before the due date. Otherwise, interest on the unpaid balance will be charged from the transaction date. The cardholder is liable to pay a minimum amount due, which is set at a percentage of the billed amount.
- <u>Fees and charges on cash advances</u> cardholders are allowed to withdraw cash from designated ATMs or over the counter of the card issuer or its affiliated



companies, using the credit card. A handling fee is imposed when the cash is withdrawn. Interest is also charged once the cash advance facility is utilised.

21/ 58

- Foreign exchange differential most of the credit cards can be used overseas. When cardholders spend in foreign currencies and settle the dues in the local currency, card issuers profit from the differential between the bid and ask prices of the foreign currencies.
- Interchange fee when card issuers reimburse merchant acquirers on credit card transactions, an interchange fee is charged to cover various costs relating to transaction processing and authorization, fraud and fraud prevention, funding for the interest free period, and the payment guarantee.
- Other fees and charges card issuers may also impose on cardholders other fees and finance charges for paying late or for exceeding the credit limit.

Merchant acquirers

Fees and charges on merchants — merchant acquirers may levy on merchants processing, servicing or setup fees (e.g. for e-commerce merchants). The amount and types of fees charged vary among merchant acquirers, and can be negotiated with the merchants in the light of their business relationships. It is common for a discount rate to be imposed on the value of credit card transactions presented by merchants.

1.5 Areas covered in the Code of Banking Practice

1.5.1 The Code of Banking Practice ("the Code"), which was issued jointly by the Hong Kong Association of Banks and the DTC Association, sets out the minimum standards that Als are expected to observe when dealing with their personal customers. Reference should be made to Chapters 1, 3 and 5 of the Code which covers the following areas that are pertinent to credit card business:

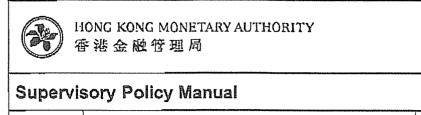
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CR-S-5

V.1 - 05.01.06



• the issue of cards:

Credit Card Business

- the disclosure of terms and conditions (including fees and charges and annualised percentage rates);
- the right of set-off;
- the collection, use and holding of customer information (including personal referees);
- the security of cards / personal identification numbers ("PINs");
- transaction records;
- unauthorized transactions / lost cards / liability for loss;
- handling customer complaints (see also <u>IC-4</u>
 "Complaint Handling Procedures"); and
- the use of debt collection agencies.
- 1.5.2 Als should ensure that all relevant provisions of the Code are complied with in their conduct of credit card business so as to promote good banking practices, avoid customer disputes and foster business relationships.

1.6 Application to other unsecured consumer finance

- 1.6.1 Other unsecured consumer finance refers to short or medium term lending extended to individuals to finance their personal expenditure (i.e. not for business or home purchase) on an unsecured basis. Such lending includes personal loans, tax loans, and overdrafts.
- 1.6.2 Although credit card business has its own distinct features, it shares some common characteristics (e.g. in relation to credit and legal risks) with other types of unsecured consumer finance. Hence, in managing such credit products, Als should, where applicable, have regard to the general lending and risk management principles set out in sections 3 to 6 below.

2. Major risks in credit card business

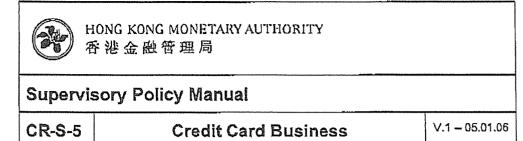
2.1 Credit risk

- 2.1.1 Credit risk poses a significant risk to Als involved in credit card business. A card issuing Al has an exposure to a cardholder when the Al reimburses a merchant acquirer for a transaction on behalf of the cardholder or when the cardholder obtains cash advances from his credit card account. Such an exposure will remain if the cardholder does not repay the entire amount of the outstanding balance by the due date. As credit card lending is unsecured, the source of repayment depends primarily upon the cardholder's creditworthiness and repayment capacity.
- 2.1.2 It is not uncommon for customers to hold multiple credit cards issued by the same or different Als. Availability of sufficient information is important for Als to assess the overall indebtedness and creditworthiness of their credit card applicants. In this regard, the establishment of a credit reference agency (see IC-6 "The Sharing and Use of Consumer Credit Data through a Credit Reference Agency" for more details) in Hong Kong to provide consumer credit reference service has enhanced Als' ability to make more informed credit decisions (see also paras, 3.1.2 and 4.3.6 below).
- 2.1.3 Credit risk may be increased considerably if Als adopt aggressive strategies for expanding their credit card business due to competitive pressures, without managing the associated risks properly. These may include:
 - relaxing the underwriting standards for approving credit card applications, including those solicited under "pre-approved" programmes;
 - adopting a relaxed attitude in accepting alternative income proof for assessing the creditworthiness of applicants;

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³ This may be a local or an overseas (in the case of overseas spending) financial institution.

28-01-11;19:21 ; ; # 24/ 58



- offering multiple credit cards to existing cardholders or an excessive increase in their credit card limits without adequate assessment of their overall repayment capacity; and
- delaying collection actions (e.g. tolerating limit excesses) on customers with repayment problem.

Such practices could mask portfolio quality, increase the risk profile of cardholders quickly and result in rapid and significant portfolio deterioration, especially when economic conditions worsen.

2.1.4 As merchant acquirers, Als incur credit risk when merchants fail to reimburse them for chargebacks⁴.

2.2 Operational risk

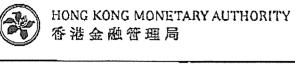
- 2.2.1 Credit card operations are highly automated and involve large volumes of customer and transactional data. These characteristics reflect the need for strong operational and security controls.
- 2.2.2 Both card issuing and merchant acquiring AIs are exposed to operational risk from various sources, including data processing and security issues, outsourcing arrangements and fraudulent transactions.

Data processing and security issues

2.2.3 The highly automated processing environment for credit cards is susceptible to data processing and security risks. It is therefore important for Als to put in place relevant policies and procedures to control these risks. In particular, they should focus on having adequate controls and procedures to protect data integrity and security of customer information (including data retention and confidentiality) as well as appropriate back-up and disaster recovery plans and regular testing of such arrangements to guard against system failure and unexpected disruptions. Relevant guidance is contained in TM-G-1 "General Principles for Technology Risk Management" and TM-G-2 "Business Continuity Planning".

Chargebacks are reversed transactions, usually caused by customer disputes such as the return of faulty goods by cardholders and non-delivery of goods and services by merchants, processing errors or fraud.

28-01-11;19:21 ; ; # 25/ 58



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

Moreover, Als should regularly review their operational capacity to ensure that it is adequate to cope with any targeted growth in business volume.

Outsourcing arrangements

- 2.2.4 As the use of third party service providers⁶ to handle all or part of the credit card processing functions has become increasingly common, Als should be fully aware of the risks of improper management of outsourced activities. If the systems and controls of the service providers turn out to be defective, this could lead to a decline in operational or servicing standards for the outsourced functions or even the leakage and misuse of credit card data processed or stored in their systems.
- 2.2.5 It is essential for Als to follow the general guidance given in SA-2 "Outsourcing". Apart from consulting the HKMA on the outsourcing arrangements, Als should be satisfied with the control environment of the service providers concerned, including the security controls over the integrity and confidentiality of customer information maintained in the outsourced systems, and ensure that they comply with the security standards and requirements of the credit card associations. This should be ascertained by Als through regular review and evaluation that the relevant controls are up to the standard required. Als should also retain ultimate control over the outsourced data⁸

Fraudulent transactions

2.2.6 Described here are some common sources of fraudulent transactions. As this is a complex and ever-changing area, Als need to be aware of the evolving typologies of fraud and monitor such developments on an ongoing basis.

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⁵ These service providers may handle a variety of functions, including marketing agents, data processing operations for card issuers or a range of merchant services (such as billing, reporting, customer service, authorization and settlement) on behalf of merchant acquirers. As a result, a huge amount of credit card data (including customer information and transaction data) may be processed or stored in the systems of these service providers.

⁵ Among other things, the outsourcing agreement with the service provider should allow for supervisory inspection of the operations and controls of the service provider as they relate to the outsourced activity.



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Supervisory Policy Manual

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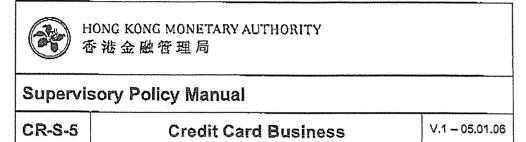
Credit Card Business

V,1 - 05.01.06

- 2.2.7 Lost and stolen cards represent a major source of fraudulent transactions, which can be difficult to detect. Therefore, timely reporting of loss by cardholders is crucial for minimising potential losses on these transactions. Other types of fraud, such as counterfeit cards and internet fraud, are of growing concern.
- 2.2.8 With enhanced technology, counterfeit cards can produce a very plausible imitation of a real card, and it is easy for a professional counterfeiter to copy the magnetic stripe information from one card on to another. Apart from duplicate card production, skimming is another means of counterfeiting credit cards. Skimming takes place during the course of a genuine transaction and involves copying the magnetic stripe details from a genuine payment card and transferring them to another card without the original cardholder's knowledge.
- 2.2.9 Along with rapid technological developments and the increasing use of credit cards as a medium of payment for online purchases or fund transfers, fraudulent transactions via the internet are on the rise. Cardholders using internet banking services may be exposed to the risks of "phishing" 7 "pharming" 8 where they disclose and information their confidential regarding accounts unknowingly to fraudsters through the internet. difficulty of detecting such fraud lies in the fact that the transactions are all electronic and do not involve any faceto-face contact with the parties concerned. In other words, it is hard to know whether the counterparty, or the website, is genuine.

Phishing attacks use both social engineering and technical subterfurge to steal consumers' personal identity data and financial account credentials. Social-engineering schemes use "spoofed" emails to lead consumers to counterfeit websites designed to trick recipients into divulging financial data such as credit card numbers, account usernames and passwords etc. Hijacking brand names of banks, retailers and credit card companies, phishers often convince recipients to respond. Technical subterfuge schemes plant crimeware onto PCs to steal credentials directly, often using Trojan Keylogger spyware.

⁶ Pharming crimeware misdirects users to fraudulent sites or proxy servers, typically through DNS hijacking or poisoning.



- 2.2.10 Other types of fraudulent transactions may arise from the interception of cards in the mail, deceptive card applications, staff fraud, or forged mail orders⁹.
- 2.2.11 In view of the significance of fraud control to credit card operations, Als should institute appropriate risk management measures to prevent and detect fraud (see subsection 5.4 for more details).

2.3 Liquidity risk

- 2.3.1 Both card issuing and merchant acquiring Als are exposed to liquidity risk, particularly so for Als whose credit card operations constitute a major part of their business. Card issuing Als are obliged to settle payments with merchant acquirers for transactions on behalf of their cardholders within a short period of time, regardless of when payments are received from cardholders (which might be spread across several months). Merchant acquiring Als may settle payments for credit card transactions with merchants before receiving payment from card issuers in respect of those transactions.
- 2.3.2 Liquidity risk also arises for merchant acquiring Als where chargebacks or refunds to cardholders reach a level that cannot be covered by the merchants' sales volume.
- 2.3.3 Als should ensure that there is sufficient liquidity to meet their obligations arising from credit card transactions by establishing adequate liquidity management systems and controls (see <u>LM-1</u> "Liquidity Risk Management" for general guidance).

2.4 Legal and reputation risks

- 2.4.1 Als are exposed to legal and reputation risks arising from non-compliance with laws, rules or regulations or breaches in the terms and conditions of the agreements with cardholders, merchants and credit card associations.
- 2.4.2 Als should be wary of a whole host of events which, if incurred, can induce adverse publicity and legal action from disgruntled parties. Examples include:

⁹ Much less checking can be done on mail orders, as they normally require less information, such as a card number and expiry date.



HONG KONG MONETARY AUTHORITY 香港 金融 管 理 周

Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

- adoption of improper practices that lead to unfair treatment of credit card customers;
- misconduct of debt collection agencies used by Als;
- issue of credit cards indiscriminately to students (i.e. those without stable income or independent financial means);
- perpetration of staff fraud resulting in unauthorized transactions or misuse of credit card information; and
- theft of credit cards and customer information due to lax internal security controls or inadequate control over the security standards of third party service providers to which all or part of the credit card operations have been outsourced.

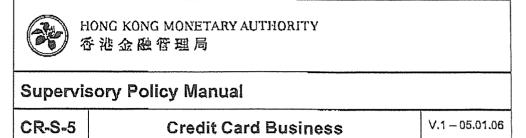
All such incidents run the risk of damaging Als' reputation and leading to potential claims for losses and compensation.

- 2.4.3 An Al's reputation can also be seriously affected by any adverse publicity on its merchants or partners of affinity or co-branded programmes.
- 2.4.4 Als should not preclude the possibility that credit cards may be misused for conducting money laundering or terrorist financing activities, especially when the use of credit cards for payments or remittances through the internet (which may be exposed to a higher risk of abuse 10) becomes more common. Als should watch out for any potential abuse of credit cards for such purposes.

As an example, the provision of worldwide internet remittance services by some remittance companies through debiting remitters' credit cards may pose a high money laundering and terrorist financing risk. In conjunction with some credit card associations these service providers can effect fund transfers to beneficiaries worldwide by debiting the remitters' credit card accounts and issuing ATM cards to the designated beneficiaries for fund withdrawals. To apply for such services, remitters simply open an account with the service provider through the internet by providing information on their credit cards and the beneficiaries. These remittance transactions are susceptible to money laundering and terrorist financing because:

⁽i) the remittance company provides non-face-to-face services and does not conduct any customer due diligence on the remitter or the designated beneficiary;

⁽ii) the ATM cards are easily transferable, thus allowing for greater anonymity than the traditional use of supplementary credit cards; and



3. Board and senior management oversight

3.1 Business strategies

- 3.1.1 Senior management is expected to develop and review the business strategies of an Al's credit card business in accordance with the overall business objectives and risk tolerances approved by the Board. These strategies should reflect realistic goals based on reasonable data and assumptions.
- 3.1.2 With the greater sharing of consumer credit data in Hong Kong, Als are given access to more information to facilitate credit decision making not only in the credit application process but also during ongoing credit reviews. This gives rise to the opportunity for card issuing Als to consider the feasibility of adopting tiered interest rates or risk-based pricing according to the creditworthiness of individual cardholders in their portfolios, although whether such pricing strategies will be adopted is ultimately a matter for Als to decide based on their own circumstances.
- 3.1.3 Some Als may, for strategic reasons, have a tendency to target the sub-prime market in their credit card solicitation programmes in order to earn more income (e.g. through charging higher interest rates and fees under risk-based pricing) from those customers with a weakened credit history (e.g. habitually late payments) and a greater appetite for credit than other ordinary customers¹¹. Sub-prime credits can be profitable, provided that the interest charged by Als is sufficient to cover higher loan loss rates and overhead costs related to underwriting, servicing, and collecting the credit.

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⁽iii) it is likely that most of these transactions will not be regulated (i.e. no competent authorities will be aware of them when the remittances take place in their jurisdictions).

The sub-prime programmes mentioned in para. 3.1.3 above refer to those that purposefully employ tailored marketing, underwriting and risk selection policies and criteria to solicit customers whose credit quality is generally weaker than other average customers (e.g. they may have overdue records exceeding 90 days and hence exhibit higher probabilities of default). Some may eventually go into bankruptcy or require a charge-off. As a result, the pricing and terms offered to sub-prime borrowers often differ substantially from those offered to prime borrowers, and separate and distinctly different underwriting standards are adopted.



HONG KONG MONETARY AUTHORITY 香港 企融管理局

Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

- 3.1.4 Als should recognise that there are unique and significant risks inherent in sub-prime credit card lending. Those wishing to engage in such activity will have to determine if these risks are acceptable and controllable, given the organisation's financial condition, portfolio size, level of capital support and staff expertise.
- 3.1.5 Als may also consider promoting other types of unsecured lending products, such as personal loans, revolving credits and overdrafts, so that customers have more choices of the form of borrowing that best suit their needs.
- 3.1.6 Als planning to expand their credit card business in overseas markets (e.g. through the issue of credit cards by their overseas branches or subsidiaries) should have a good understanding of the markets they intend to operate in, including the operating and competitive environment, the legal framework and judicial systems, and the risk profile and behavioural characteristics of their targeted customers.
- 3.1.7 To facilitate the formulation and review of business strategies, Als should develop a framework for assessing regularly the profitability and return on their credit card portfolios. 12 Where appropriate, Als should adjust their business strategy based on the results of such analysis.

3.2 Risk management controls

- 3.2.1 The Board and senior management are expected to ensure that an AI has established a comprehensive risk management process for identifying, monitoring, measuring and controlling the risks associated with its credit card business (see <u>IC-1</u> "General Risk Management Controls" for guidance).
- 3.2.2 Although the organisational structure of credit card operations may vary among Als, there should be clearly defined accountability and responsibility at every level and sufficient segregation of duties (see also IC-1 "General risk management controls") in the following functions:

For example, such analysis considers all associated costs (including origination costs, administrative or servicing expenses, charge-offs and capital) and reviews performance against clearly set benchmarks such as target return, delinquency and charge-off levels.



HONG KONG MONETARY AUTHORITY 香港金融管理局

Supervisory Policy Manual

CR-S-5

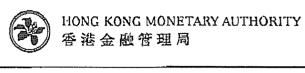
Credit Card Business

V.1 - 05.01.06

- marketing and account solicitation;
- application approval;
- risk management;
- fraud control; and
- delinquency management.
- 3.2.3 Als should establish policies and procedures for their credit card operations that are commensurate with the scale of such business. The policies and procedures should be documented in writing and approved by senior management or any committee with delegated authority.
- 3.2.4 The policies and procedures for credit card operations should cover the following major areas:
 - Application approval these should describe clearly the underwriting criteria for approving new cardholders and merchants, the mechanism for review of the criteria, the frequency of such review, the documentation requirements, the policy relating to setting of credit limits for cardholders and the authority and parameters for approving exceptions or overrides:
 - Credit risk management these should set out the procedures for management of cardholders' credit limits (such as the criteria for card upgrade, card renewal and increase in credit limit) and ongoing assessment of merchants' financial and operational condition. The role and functions of a credit risk management unit and the tools for managing credit risk should be clearly described, including how the asset quality of a credit card portfolio is evaluated regularly, how merchant chargebacks are monitored and the types of corrective actions to be taken where concerns exist with particular cardholders or merchants;
 - Operational risk management these should cover the procedures and controls in respect of physical security controls on credit cards, controls over authorization of credit card transactions, integrity of transaction data and timely processing of transactions, controls over customer data retention

17

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Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

and confidentiality, information technology controls, back-up and disaster recovery plans, managing outsourcing risk, and measures to prevent and detect fraud; and

- <u>Delinquency management</u> these should cover the classification of delinquent accounts, provisioning, charge-off, restructuring and collection actions.
- 3.2.5 Senior management should review regular reports which detail management information on Als' credit card operations, including the number of new cardholders and merchants, account attrition, portfolio composition, sales volume, credit quality, over-limits and overrides, and chargebacks and frauds.
- 3.2.6 Regular audits performed on credit card operations should generally cover:
 - compliance with internal policies and procedures (such as credit underwriting and review, authorization, documentation, delinquency monitoring and collection procedures, fraud control, segregation of duties and access controls) and relevant regulatory rules and quidelines; and
 - use of scorecards and credit card related outsourcing activities, if applicable.

Any weaknesses and irregularities identified should be reported to senior management and rectified promptly.

3.2.7 Als which are engaged in sub-prime credit card lending should have in place systems and controls that typically involve enhanced performance monitoring, intensive collection activities and other loss mitigation strategies. Sub-prime accounts should be differentiated within the credit card portfolio, and sufficient capital and resources should be available to support such activity.

4. Account solicitation and approval process

4.1 Marketing programmes

4.1.1 A well-documented proposal should be prepared for each major marketing programme. The proposal should, where applicable, include:



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

- the target market segment and forecasted customer response rate;
- the basis of the marketing approach;
- product pricing, profit projection, expected usage and delinquency and loss rates;
- underwriting criteria;
- documentation requirements;
- · the policy on credit limit assignment; and
- requirements for operational and system support.
- 4.1.2 If the marketing proposal involves any significant relaxation of existing product terms (e.g. an extended payment cycle or a reduction in the minimum payment required¹³), there should be a detailed risk assessment and due consideration of related risk management implications. Als are encouraged to consider the need for setting a cap on the number of cards allocated to or the amount of the exposure to be incurred under such programmes.
- 4.1.3 Procedures should be in place to ensure that the marketing proposals are commercially sound and operationally feasible. Particularly, these procedures should be able to establish that:
 - the profit projection is reasonable;
 - the underwriting criteria are prudent and appropriate risk control measures are in place;
 - the proposal complies with the relevant regulatory requirements and the Al's internal policies and limits;
 and
 - adequate system capacity is available to support implementation of the proposal.

Marketing programmes that operate outside the pre-set procedures should be approved by senior management

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Als should guard against lowering minimum payment requirements and extending principal payment cycles to an extent that may result in negative amortisation of card receivable balances (i.e. outstanding balances continue to increase as minimum payments consistently fall short of covering all finance charges and fees assessed during a billing cycle).



HONG KONG MONETARY AUTHORITY 香港金融管理局

Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

and, where appropriate, be reviewed by the relevant departments before launching.

- 4.1.4 Als should review the outcome of major marketing initiatives to ascertain whether these initiatives have achieved their objectives and whether there are any issues or lessons that should be taken into account in the planning and implementation of future programmes.
- 4.1.5 Als often use "pre-approved", "affinity" or "co-branded card" programmes to solicit new customers. This is acceptable as long as the offer of such programmes does not amount to liberal granting of credit cards to selected customers. In the case of "affinity" or "co-branded" programmes, Als should ensure that they have adequate control over the approval and acceptance of such accounts.
- 4.1.6 Each application solicited from the above programmes should be thoroughly assessed against prudent underwriting criteria. To facilitate credit assessment, these customers should still be required to submit application information (see para. 4.2.1 below and footnote 14) along with their income proof or, where appropriate, "income surrogates" (see paras. 4.3.2 to 4.3.4 below).
- 4.1.7 For marketing programmes that target existing customers, Als may require less information from the applicants if certain information (e.g. static personal information) is already in their possession (see also para. 4.2.2 below).

4.2 Application information

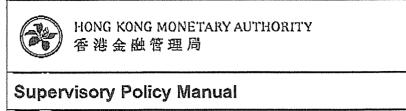
- 4.2.1 Als should collect sufficient information, either through application forms ¹⁴ or other means (e.g. the credit reference agency¹⁵), for the purpose of assessing the creditworthiness and financial position of credit card applicants. Such information generally include:
 - <u>Personal particulars</u> e.g. name (including former or other name(s)), date and place of birth, Hong Kong

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¹⁴ These Include application forms accessed or distributed through the internet.

¹⁵ Als are encouraged to make full use of the credit reference information of individual applicants available from the credit reference agency in their credit assessment process.

CR-S-5



Credit Card Business

identity card or passport number, nationality, marital status, educational background, residential address (and permanent address if different), residence type (mortgaged, owned or rented) and monthly rent or mortgage instalment amount;

V.1 - 05.01.06

- Occupation details e.g. name of present employer, office address, nature of business, present position, years of service with the present employer and monthly or annual income; and
- <u>Credit references</u> e.g. number of credit cards held, credit card limits granted, and information on other credit commitments or facilities (e.g. personal loan or overdraft).
- 4.2.2 In the case of applicants who are existing customers of Als, there is scope for reducing the information required, such as the static personal information (i.e. name, date and place of birth, Hong Kong identity card or passport number) that is available in their database. Nevertheless, Als should consider the need for updating some other non-static information (e.g. occupation or income particulars) that may have changed.
- 4.2.3 Als should make known to the applicant what types of documents (see para. 4.3.2 below) should be submitted in his application. Als should not easily dispense with income proof requirements. In addition, there should be procedures in place to draw the applicant's attention to the major terms and conditions of the cardholder agreement. (see para. 2.3 of "Review of the Code of Banking Practice" issued by the HKMA in November 2001). 16
- 4.2.4 Als should obtain relevant information (e.g. through the credit reference agency) to ascertain whether:
 - the applicant has owned any credit card that was cancelled due to default payment;
 - the applicant has any overdue payment exceeding, for example, 30 days, in respect of his indebtedness;

¹⁶ If an application is accepted by phone, Als should request the applicant to submit the required documents for verification.

Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

- there is any bankruptcy order made against the applicant; and
- the applicant is in the process of petitioning for bankruptcy.

Such information should be taken into account in making the credit decision.

- 4.2.5 To protect Als' interests, applicants should be required to make a declaration on the application form to certify the truth and completeness of the information submitted. Als may also wish to alert applicants that if they make a false statement in the application and subsequently default, they may commit an offence under section 71 of the Crimes Ordinance.
- 4.2.6 Application forms (particularly the cardholder's declaration and the major terms and conditions of the cardholder agreement) should be properly reviewed by the internal compliance and legal unit or external lawyers to make sure that they comply with all relevant legal and regulatory requirements (e.g. Personal Data (Privacy) Ordinance) and do not contain any false information which may constitute misrepresentation to the applicants.

4.3 Verification of documentation and credit checking

- 4.3.1 Every application should be checked for the completeness of documentation and to screen out unqualified applications, e.g. under age.
- 4.3.2 Valid documents for verification of the identity and creditworthiness of new customers¹⁷ should be obtained. Such documents include:
 - identity proof (e.g. copy of Hong Kong Identity Card or passport);
 - address proof; and
 - income proof (e.g. latest income tax demand note, latest payroll advice, bank statements showing the past three months' salary). If the applicant is self-

¹⁷ In the case of existing customers, Als may wish to update changes in their non-static information.



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

employed ¹⁸, unemployed, or retired, in which case income proof may not be available, appropriate alternative evidence or "income surrogates" (see paras. 4.3.3 and 4.3.4 below) should be obtained to support the application.

- 4.3.3 Als may sometimes waive the requirement of income proof and accept alternative evidence to estimate the income of the applicants. This practice, if undertaken, requires that there are robust procedures for assessing and verifying such alternative evidence. While income proof is not the only consideration for a credit card application, Als should, where possible, obtain such information (and preferably information about expenditures such as instalment payments) to assess the applicant's repayment ability.
- 4.3.4 Als may use income surrogates (e.g. fixed deposit receipts or main bank account statements for the last three months) to assess the financial strength of applicants who are unable to provide income proof, or to supplement income proof submitted by them. Certain income surrogates, such as the credit card statement issued by other Als, home or car ownership (which may be subject to mortgages), credit card sales slips or subscription to mobile phone services, are however not reliable substitutes for income proof.
- 4.3.5 Where income surrogates are used, Als may wish to grant a lower credit limit to the successful applicant initially, especially if there is no available record on his credit history (see para. 4.3.6 below). A normal limit may be granted when the applicant has established a satisfactory credit history.
- 4.3.6 Checking of applicants against internal and external α edit records should be performed. In particular, Als may obtain useful information from the credit reference agency on such matters as the credit exposures of the applicant, whether the applicant has lodged a petition for bankruptcy, or his past credit performance.

¹⁰ Self-employed applicants may submit the Business Registration Certificate, the latest profit tax demand note and other deposit proof instead.

Supervisory Policy Manual

CR-S-5

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Credit Card Business

V.1 - 05.01.06

- 4.3.7 Als should conduct proper customer due diligence on applicants, including the checking of details of applicants against a database of names and particulars of terrorist suspects which consolidates the various lists issued by the United Nations and other countries (e.g. US Executive Order) for the purpose of identifying cases relating to terrorist financing (see ML-1 "Prevention of Money Laundering" for further details).
- 4.3.8 Als should also check publicly available information or commercially available databases to establish whether an applicant is a politically exposed person ("PEP") 20. The decision to approve the application of a PEP should be taken at a senior management level.
- 4.3.9 Als that process credit card applications through mail should put in place sufficient safeguards to prevent the use of stolen information (e.g. theft of ID cards) for getting applications approved. The Code requires Als to bear the losses resulting from such applications unless the cardholder has acted fraudulently or with gross negligence.

4.4 Underwriting criteria

- 4.4.1 Procedures should be in place to screen out applicants with unfavourable credit attributes. This is usually achieved by requiring an applicant to meet a set of underwriting criteria before approving the application. The attributes generally cover the following areas:
 - · income level;
 - nature of employment, particularly in respect of job security and income stability²¹;

¹⁸ This module is under development. For the time being, see Guideline 3.3 "Prevention of Money Laundering" issued on 21 December 2000 and the Supplement issued on 8 June 2004.

²⁰ PEPs are defined as individuals being, or who have been, entrusted with prominent public functions, such as heads of state or of government, senior politicians, senior government, judicial or military officials, senior executives of public organisations and senior political party officials. The concern is that there is a possibility, especially in countries where corruption is widespread, that such PEPs may abuse their public powers for their own illicit enrichment through the receipt of bribes etc.

²¹ To facilitate assessment, Als should identify occupations that carry higher credit risk.



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

- acceptable credit record and checking results (see para. 4.3.6 above);
- asset requirement (especially for high risk customers or customers with no stable income source);
- acceptable age range; and
- permanent residence (in other words, temporary addresses such as hotel address or post office box number should not be accepted by Als).

Underwriting criteria should not be relaxed imprudently because of competition or for the purpose of market penetration.

- 4.4.2 Specific procedures should be established for handling applications from customers who do not have stable income or independent financial means. In particular, Als should set out clearly how the repayment ability of these applicants will be assessed and how the credit limit will be set.
- 4.4.3 Where a credit scoring model is used to screen applications, Als should ensure that the credit scoring system (e.g. credit attributes and cut-off score ²²) is regularly reviewed and, if necessary, updated to ensure that it remains valid despite changes in the customer profile. See Annex A for a general description of the use of scoring systems for credit risk management purposes.
- 4.4.4 The HKMA recognises that issuing credit cards is a commercial decision for Als. However, it is important that Als maintain prudent underwriting standards at all times so that their credit card portfolios can withstand the effect of economic downturns when undesirable trends in consumer lending (e.g. the edging up of delinquency and charge-off ratios and the rising trend in bankruptcies) are more likely to take place.

A cut-off score is the minimum credit score determined by an Al's management. Borrowers whose credit scores are not above the approved cut-off score do not meet the Al's minimum underwriting criteria. However, management may override a borrower's unacceptable credit score when other mitigating factors are present. Exceptions to the Al's credit scoring system should be properly documented. Als should consider whether they need to adjust their cut-off scores to reduce the incidence of bad debts.



Supervisory Policy Manual

CR-S-5

Credit Card Business

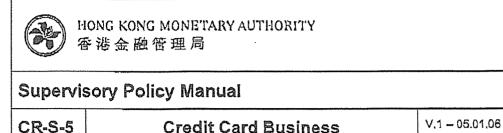
V.1 - 05.01.06

4.5 Controls over approval process

- 4.5.1 There should be guidelines and clear parameters for approval and monitoring of exceptional cases (i.e. applications which are approved with deviations from Als' established underwriting criteria). Als should establish limitations to control the exceptional approvals that can be granted (e.g. in terms of a ratio of the number of approved applications). There should also be ongoing tracking of the level of exceptional approvals and the performance of those accounts.
- 4.5.2 Als using a credit scoring system should similarly control the cases referred for manual review. If such cases have exceeded the prescribed level, the underlying reasons should be investigated.

4.6 Credit limit assignment

- 4.6.1 Credit limits should be decided on the basis of the credit profile of individual customers and by reference to the customer's monthly income or other relevant factors such as overall banking relationship, total asset balance or deposits held. Other considerations in assigning credit limits include the prevailing economic conditions and customers' job stability and risk appetite. Keen competition should not be a justification for assigning higher credit limits.
- 4.6.2 For Als using a credit scoring system, the factors mentioned in para. 4.6.1 are valid considerations to be incorporated into the system.
- 4.6.3 There should be a maximum credit limit for each customer to control his total unsecured credit exposures. The limit may be set as a multiple of the customer's monthly income. For customers with multiple credit cards issued, a centralised credit limit or sub-limits for individual credit cards should be set.
- 4.6.4 Any increase in existing credit limits should be premised upon the spending record and good repayment history of the cardholder. If the increase is initiated by the cardholder, Als should ensure that the information on the cardholder is adequate for evaluating his request.



4.6.5 Over-limit tolerances can magnify the risk of credit card lending, especially for sub-prime accounts. Timely repayment of amounts that exceed established credit limits is therefore important.

4.6.6 The criteria for credit limit assignment or increase should be analysed and documented before implementation.

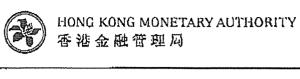
4.7 Card issuing controls

- 4.7.1 Als should have adequate controls in place over the embossing, safe-keeping and distribution of credit cards to cardholders.
- 4.7.2 Als should set up an independent unit responsible for card embossing. Cards should only be embossed upon receipt of a proper authorization. Als should also establish security controls (e.g. dual access control) over the embossing area and maintain a register of issued, returned, spoiled and unused blank cards. Surprise audits should be performed in order to detect any unauthorized use of blank cards.
- 4.7.3 Als should issue cards and PINs separately and take reasonable steps to satisfy themselves that these have been received by cardholders, whether they are personally collected by cardholders or delivered by mail or courier.

4.8 Approval of new merchants

- 4.8.1 Merchant acquiring Als should establish a set of prudent underwriting criteria and procedures for approving new merchants which accept payments for the purchase of their goods and services by credit cards. As a minimum, the criteria for assessing the creditworthiness and reputation of new merchants should cover the following areas:
 - nature of business:
 - years in business;
 - size of operations (e.g. number of retail branches and employees);
 - financial strength and reputation (particularly for high risk merchants);
 - previous and projected sales volume;

27



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05,01.06

- daily statements from previous merchant acquirers, if any; and
- existing business relationship with the Al concerned.
- 4.8.2 Als should also establish criteria for identifying merchants that carry higher risk. Such merchants may include those involved in the provision of goods or services where orders are accepted without the cardholder being physically present, or where full or partial payment is accepted for goods and services delivered at some future dates (e.g. mail or telephone order operators, direct selling distributors or e-commerce merchants). Due to the special features of these merchants (e.g. they do not have physical retail outlets and most of their transactions are prepayment in nature), they should be subject to more stringent underwriting criteria.
- 4.8.3 Based on the above criteria, Als should conduct a thorough assessment of the prospective merchants. This includes negative vetting with the credit card associations such as Visa and MasterCard. On-site inspection of the business premises of retail merchants (or browsing on the websites of e-commerce merchants) can be performed where appropriate to ensure the existence of their place of business.
- 4.8.4 Als should only accept merchants whose overall financial position, business integrity and reputation are considered to be satisfactory. For those that fail to meet the selection criteria or whose nature of business is considered as high risk (e.g. e-commerce merchants), Als may consider taking any one or a combination of the following actions:
 - requiring them to provide additional collateral such as pledged deposits (e.g. equivalent to approximately one month's sales volume) or bank guarantees;
 - charging them a higher merchant discount rate to cover additional risk incurred;
 - deferring payments or retention of an agreed proportion of merchant sales turnover for a specified period; or
 - rejecting their applications.

5. Account and portfolio management

5.1 Cardholder account management

- 5.1.1 The account management system of card issuing Als should be able to segment cardholders into different risk types (e.g. high, medium or low). For example, Als may differentiate cardholders according to their account behaviour (such as credit limit utilisation, frequency of cash advance, payment of minimum balance, timeliness of repayment and delinquency record) or behavioural score (see Annex A).
- 5.1.2 Decisions such as increase in credit limit and card renewal should be based on a cardholder's updated credit risk profile and repayment history.
- 5.1.3 For high risk cardholders (e.g. those experiencing repayment problems on their cards), there should be an effective mechanism to reduce the maximum credit limit granted in a timely manner, freeze the remaining available credit limit or block the cardholder's credit card from further transactions, as appropriate. Als should inform the cardholder of these actions as soon as practicable.
- 5.1.4 Locally incorporated Als should have systems in place for measuring aggregate exposures to individual cardholders for the purposes of complying with §§ 81, 83 and 85 of the Banking Ordinance.
- 5.1.5 Where Als offer more than one credit card to a cardholder, they should consider in totality the outstanding amount and performance of all his accounts to ensure that the total credit extended to the cardholder is not beyond his ability to repay.
- 5.1.6 Als should also have sufficient management information systems to identify, measure, manage and control the risks associated with over-limit accounts.

5.2 Merchant account management

5.2.1 Merchant acquiring Als should establish policies and procedures for ongoing monitoring of their merchant accounts. Regular review should be conducted to assess the operational (e.g. sales volume, service quality, chargebacks and fraud cases) and financial (e.g. account

29



Supervisory Policy Manual

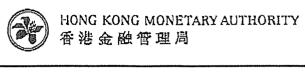
CR-S-5

Credit Card Business

V.1 - 05.01.06

performance and profitability) condition of individual merchants. Depending on the level of sales turnover, merchant visits should be conducted to assess the nature of business and sales activity.

- 5.2.2 Als should have adequate systems and controls in place for monitoring merchant sales volume. Apart from identifying those merchants who may be charged a higher discount rate because of unsatisfactory sales volume, this process can be an effective means to help identify any unusual or sudden jump in merchants' sales volume or authorization requests, which may warrant investigations or implementation of preventive measures against any potential losses.
- 5.2.3 To facilitate the monitoring process, Als should set a daily limit with individual merchants, taking account of their business nature and previous and projected sales volume. If the merchant's daily sales volume exceeds the daily limit, Als may consider withholding funds to the merchant temporarily or conduct further investigation into the reason for the excess. Proper approval should be obtained before releasing the funds withheld. The limit should be reviewed regularly and adjusted to cater for seasonal factors and market conditions.
- 5.2.4 Als should have systems in place to monitor trends of merchants' chargebacks and capacity to repay chargebacks. They should take appropriate measures (e.g. requiring additional collateral and guarantees) where concerns exist with particular merchants. Als may consider withholding funds to merchants under the following situations:
 - excessive chargebacks;
 - suspected fraudulent activity pending internal investigation; and
 - irregular sales slips sent on a collection basis.
- 5.2.5 The relationship with merchants with confirmed fraudulent activity should be terminated immediately.
- 5.2.6 Als should ensure that merchants have exercised proper card acceptance and authorization procedures to avoid chargebacks and disputes.



Supervisory Policy Manual

CR-S-5

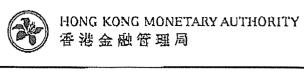
Credit Card Business

V.1 - 05.01.06

5.3 Portfolio quality and analysis

- 5.3.1 The credit risk management unit should regularly provide sufficient information on the asset quality of the credit card portfolio for management review. This helps management identify the level of risk and initiate prompt corrective actions if necessary.
- 5.3,2 The credit risk management unit should regularly review and monitor the quality of the portfolio by segmenting the portfolio (e.g. by marketing programme, demographic distribution, affinity relationships, and vintage ²³) and evaluating both historical and forecasted trends in profitability, delinquencies and charge-off ratios of each segment.
- 5.3.3 Adequate management reports should be made available to the credit risk management unit for portfolio management purposes. Regular performance tracking reports should be generated for review covering the following aspects:
 - revenue and profitability;
 - attrition analysis;
 - credit limit utilisation (including over-limit accounts);
 - delinquency analysis; and
 - loan loss provisions and charge-offs.
- 5.3.4 Als' stress-testing programme should take into account the impact of adverse scenarios on their credit card portfolios (see <u>IC-5</u> "Stress-testing" for details).
- 5.3.5 The portfolio should be analysed to identify high risk categories of cardholders and the Al's exposure to them.
- 5.3.6 Yardsticks signalling further deterioration of portfolio quality and the need for corrective actions should be established and documented.
- 5.3.7 Prompt corrective actions should be considered in dealing with deterioration in the quality of the credit card portfolio. Such actions could include adjusting the approval scores,

This refers to an analysis of the account performance of homogeneous loans booked at a similar time using the same credit and pricing criteria.



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

tightening the policies on initial assignment of credit limit and subsequent review of credit limit, increasing collection capacity, making early reminder calls on overdue accounts and developing restructuring programmes (see subsection 5.6 below).

5.4 Fraud control

- 5.4.1 Accurate and timely reporting on fraud is critical in controlling fraud losses. Als should therefore institute appropriate systems and controls to ensure that fraudulent activities are recognised in a timely manner (e.g. through review of fraud monitoring reports capturing out-of-pattern purchases or suspicious purchasing patterns²⁴), and the affected accounts are appropriately blocked to prevent further transactions being conducted through these accounts. Suspected fraud cases should be investigated and properly documented.
- 5.4.2 Als should maintain a dedicated fraud management unit for the above purposes, and to take necessary actions whenever they become aware, or are notified by cardholders, of fraudulent or potentially fraudulent activity (e.g. for lost and stolen cards). Such actions include:
 - preparing fraud reports, and analysing the trend and pattern of fraudulent activities;
 - notifying relevant cardholders (where appropriate) of suspected fraud and blocking the relevant accounts from further transactions; and
 - investigating fraud accounts, preparing fraud notifications to credit card associations and reporting fraud cases to relevant authorities for investigation and prosecution.
- 5.4.3 In the treatment of unauthorised transactions reported by cardholders and in determining their liability for loss arising from such transactions, Als should have regard to the

P.046

²⁴ Out-of-pattern-purchase reports identify suspicious transactions that do not fit an individual cardholder's established purchasing pattern whereas suspicious-purchasing-pattern eports identify certain types of purchases, such as electronics or jewellery, that may correlate with fraudulent activity.



Supervisory Policy Manual

CR-S-5

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Credit Card Business

V.1 - 05.01.06

provisions set out in Clauses 28.3, 30.3 and 30.4 of the Code.

- 5.4.4 Als should notify the HKMA if they are aware of any incidents of credit card misuse or fraud affecting a substantial number of customers or involving significant sums of money.
- 5.4.5 Als should review their average fraud losses to determine if staff can identify fraudulent activities in a timely manner. Relevant employees should receive proper training on fraud control and the handling of fraud cases relating to credit cards.
- 5.4.6 The risk of credit card misuse may also be reduced by establishing adequate internal controls and operating procedures in the credit card department, including:
 - controls over authorization of credit card transactions, which could serve as a first line of defence against fraud;
 - measures to prevent application fraud (e.g. through thorough checks on applicants, including name and address verification, and restricted access to and controls over alteration of customer information);
 - procedures for issuing cards to prevent employees or others from intercepting them before delivery to the cardholders;
 - procedures to prevent merchants from obtaining control of cards;
 - procedures for handling returned cards, statements,
 PINs and lost and stolen cards to prevent them from fraudulent use; and
 - controls over cardholder payments and account balances, and chargeback administration.
- 5.4.7 Als should closely monitor the card acceptance patterns and activities of merchants that they have signed up (in particular those categorised as high risk), including the conduct of on-site inspections where necessary. They should watch out for irregularities, which may include:
 - excessive number of disputed or split charges;
 - unusual and significant fluctuations in sales volume;

33

P.047



Supervisory Policy Manual

CR-S-5

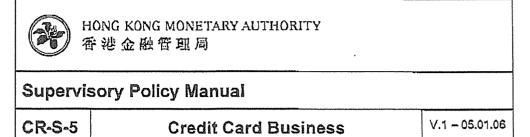
Credit Card Business

V.1 - 05.01.06

- frequent excesses over daily limits on sales volume;
- repeated authorization of transactions incurred by the same card at one time; or
- a history of accepting transactions from credit cards which were later found to be stolen, lost or forged.
- 5.4.8 Als should conduct investigations and take other appropriate measures to deal with merchants suspected of fraudulent or irregular activities (see also paras. 5.2.4 and 5.2.5 above).

5.5 Delinquency management

- 5.5.1 An independent collection unit should be set up for managing delinquent accounts and collection actions.
- 5.5.2 There should be written policies on management of delinquent accounts covering the classification of problem accounts, provisioning and charge-off (see section 6 below), controls on rescheduled accounts and collection actions.
- 5.5.3 There should be reports to support management of delinquent accounts. Regular tracking reports on the effectiveness of collection actions (e.g. on the recovery rate) should be reviewed by the collection unit.
- 5.5.4 The actual delinquency and charge-off ratios for different target customer segments within the credit card portfolio and for the portfolio as a whole should be regularly monitored and compared against the projected ratios. Any significant deviations from the projected trends and performance should be analysed and explained.
- 5.5.5 Guidelines and procedures should be established for the appointment of external debt collection agencies for debt recovery. Adequate controls should be in place to ensure that the management of such agencies is in line with the provisions of the Code.
- 5.5.6 If Als become aware of any suspicious cases of fraudulent bankruptcies, they should report them to the relevant authorities for investigation. These include cases where customers have obtained or attempted to obtain credit after filing of petitions for bankruptcy.



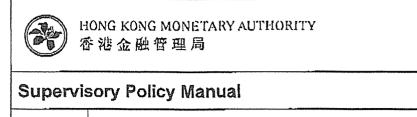
5.5.7 Als should review the need for increased resources to cope with any rising trend of bankruptcies. They should also consider means to deal with potential bankruptcies (e.g. initiation of debt relief plans and debt counselling). In predicting bankruptcies, Als should regularly evaluate the effectiveness of their scoring systems and other forms of credit analysis.

5.6 Restructuring and debt relief plans

- It is generally in an Al's best interests to consider restructuring the repayment terms or work out a debt relief plan with cardholders who are unable to repay their outstanding debts in accordance with the original terms but who show the willingness and ability to repay if the terms are modified, rather than putting them into bankruptcy hastily. In fact, some of these cardholders can be nursed back to health and may be able to repay their debts if some concessions are granted (e.g. forgiving a portion of the amount owed or lowering the original interest rate). For guidance on the management of problem credits, see CR-G-10 "Problem Credit Management" and the "Hong Kong Approach to Consumer Debt Difficulties" jointly issued by the Hong Kong Association of Banks, the DTC Association, the Finance House Association and the HKSAR Licensed Money Lenders Association.
- 5.6.2 In designing a restructuring or debt relief plan. Als should aim at helping the cardholders to extinguish their outstanding debts. Such plans should, therefore, be designed to maximise recovery of principal, rather than maximising income recognition or deferring losses. For example, lowering the minimum payment requirement may not be useful in helping the cardholders to repay their debts if normal fees and finance charges are continued to be levied on the outstanding balance.
- 5.6.3 The repayment period of debt relief plans should generally be within 60 months. Any exception to this time frame should be well justified and properly documented.
- 5.6.4 Als should state clearly in their accounting policies whether credit card accounts under a restructuring or debt relief plan will continue to be regarded as credit card

35

CR-S-5



Credit Card Business

receivables or will be reclassified as other types of personal lending.

V.1 - 05.01.06

6. Provisioning and charge-off

6.1 General

- 6.1.1 This subsection highlights the loan classification, provisioning and charge-off practices commonly adopted by Als for their credit card portfolios. The HKMA does not intend to prescribe a standardised approach for these practices, as this may not suit the circumstances of every Al.
- 6.1.2 It is envisaged that the adoption of new Hong Kong Accounting Standards ("HKAS") in 2005 and the implementation of the revised capital adequacy standards in 2007 will bring about further changes in the way Als grade the credit quality of their retail assets and estimate the potential losses on these assets. The HKMA will monitor such industry developments and consider providing more specific guidance on these issues as and when necessary.

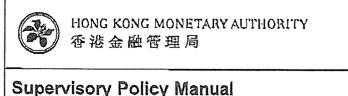
6.2 Overdue period

- 6.2.1 Credit card receivables are generally monitored collectively on a portfolio basis and classified according to the length of the overdue period.
- 6.2.2 The practice of determining the overdue period for credit card receivables varies among Als. The overdue period may be computed starting from:
 - the first statement date;
 - payment due date shown in the first statement; or
 - · the second statement date.

However it is measured, it should be applied consistently and stated explicitly in an Al's policy.

6.2.3 In determining whether an account is overdue, some Als may allow a grace period for delayed payments due to technical factors such as postal delay or simple oversight. The grace period normally ranges from one day to a few

36



CR-S-5 Credit Card Business

V.1 - 05.01.06

days and if the minimum payment is settled within the grace period, the account will not be regarded as overdue.

6.3 Loan classification and provisioning

- 5.3.1 Every AI should ensure that its loan classification and provisioning policies can truly reflect the asset quality of its credit card portfolio and provide adequate provisions to absorb potential losses that may arise from the portfolio.
- 6.3.2 As the quality of a credit card portfolio may be best indicated by the repayment performance of individual cardholders, the HKMA considers it acceptable for Als to use the overdue period ²⁵ as a predominant factor in classifying their credit card receivables. The following are some commonly adopted criteria for classifying such assets:
 - Special mention accounts overdue for more than 30 days to 90 days;
 - <u>Substandard</u> accounts overdue for more than 90 days to 120 days;
 - <u>Doubtful</u> accounts overdue for more than 120 days to 180 days; and
 - Loss accounts overdue for more than 180 days.
- 6.3.3 Following the adoption of HKAS 39, the existing approach of maintaining specific and general provisions has been replaced by that for specific and collective provisions²⁶. As a result, Als will need to ensure that the approach they

²⁵ A common practice among Als is to compute the overdue period using the payment due date shown in the first statement. Als applying a different basis in the computation of the overdue period should take this into account in adopting the classification criteria set out in para. 6.3.2 above.

²⁶ For the purpose of this module,

 ⁽i) "specific provisions" means an allowance for impairment loss of financial assets that are individually assessed for impairment in accordance with HKAS 39, and provisions made in accordance with HKAS 37; and

⁽ii) "collective provisions" means an allowance for impairment loss of financial assets that are <u>collectively</u> assessed for impairment in accordance with HKAS 39, and provisions made in accordance with HKAS 37.

In addition, Als may, in some circumstances, be required to hold a regulatory reserve for general banking risk.



Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05,01.06

use for arriving at these provisions for credit card receivables meets the accounting requirements.

- 6.3.4 Als are encouraged to develop appropriate models (e.g. historical experience-based loss rate models adjusted to reflect current conditions, migration analysis or various other statistical methodologies) to estimate the amount of expected losses for the credit card portfolios, which may serve the purpose of a collective impairment assessment.
- 6.3.5 One of the models commonly used by international banks is the roll-rate (or net flow rate) methodology which analyses the migration of accounts from one billing cycle to the next. Roll-rate is the percentage of balances, or accounts, that move from one delinquency stage to the next. In terms of the credit card portfolio, his model is based on historical loss experience, and projects the future contractual losses (net of recoveries) that are embedded within the portfolio by taking the roll-rate for each time band, including that for "non-delinquent" accounts, and multiplying it by the net contractual loss for that time band.
- 6.3.6 The roll-rate model can be adjusted to:
 - reflect the effects of current economic conditions that did not affect the period on which the historical loss experience is based and other factors such as the effectiveness of loan collection activities, recovery and write-offs; and
 - remove the effects of conditions in the historical period that do not exist currently.

Subject to availability, a minimum of three years (preferably five years or more) of data should be used for the measurement of historical loss rates. Factors affecting economic conditions can be, for example, GDP, interest rate, unemployment rate and bankruptcy legislation.



CR-S-5

Credit Card Business

V.1 - 05.01.06

6.3.7 Based on collection experience, when a portfolio's history reflects high losses and low recoveries, more conservative standards are appropriate and necessary. For example, Als should fully recognise incremental losses that may be inherent in over-limit portfolio segments and restructuring plans (in particular those with little progress in reducing the principal owed).

6.4 Charge-off

- 6.4.1 Als should set out clearly in their policies and procedures the criteria (i.e. the charge-off triggers used, such as bankruptcy or the overdue period) and the method (manual or automatic) for making charge-offs. An automatic charge-off mechanism can reduce manual intervention.
- 6.4.2 As reflected from industry practices, most Als perform their charge-off exercise on a monthly basis and charge off their credit card accounts when:
 - the accounts have been overdue for more than 180 days²⁷;
 - a bankruptcy petition is filed against the cardholder or a bankruptcy order is issued;
 - a portion of debt was forgiven in a settlement arrangement²⁸: or
 - a loss due to fraud or other reasons is discovered and determined.

Als may be required to provide justifications if their practices are less prudent than the above.

6.4.3 Als should keep memorandum records of charged-off accounts for the amounts still formally owed by cardholders.

P.053

²⁷ It is noted that some Als adopt more stringent criteria by setting the charge-off trigger at 150 days or even 120 days overdue.

²⁰ Borrowers with financial difficulties may negotiate settlement agreements with Als. In a settlement arrangement, the Al forgives a portion of the debt in exchange for the borrower's promise to repay the remaining balance either in a lump-sum payment or by amortising the balance over several months.



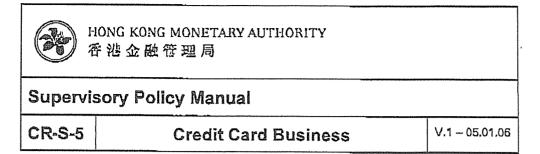
Supervisory Policy Manual

CR-S-5

Credit Card Business

V.1 - 05.01.06

<u>Contents</u>	Glossary	<u>Home</u>	<u>Introduction</u>



Annex A: Scoring systems

A1. Types of scoring systems

- A1.1 Scoring systems and scorecards are tools used to predict the credit behaviour and repayment risk of individual customers based on application data and data obtained from the credit reference agency through credit checking. They evaluate the credit quality of a borrower by assigning statistically developed scores to defined credit attributes.
- A1.2 There are generally two types of scorecards: credit scorecards and behavioural scorecards. Credit scorecards are used in new account applications to assess the creditworthiness of applicants. Behavioural scorecards assess the quality of a customer through studying his account performance and credit behaviour such as cash advance, repayment performance, expenditure pattern and credit limit utilisation over time. Behavioural scorecards are usually applied in the review process; individual account management, collection or fraud detection.

A2. Development of scoring systems

- A2.1 A successful scoring system provides a standardised way of measuring the inherent risk of a borrower. An important measure of a scoring system is its definition of risk and the care with which explanatory variables are defined, data are collected, and the system is tested. The standardised risk measurement should be based on historical data, measure the risk of default or loss and produce consistent results across time for a wide range of borrowers. Further investigation should be made on borrowers who do not meet the scoring criteria.
- A2.2 There should be a proper management approval process for the rollout of new scorecards. Such a process should include selection of data samples, testing of the model and approval hierarchy for the rollout.
- A2.3 Scorecards should be developed by the credit risk management unit and, if necessary, in conjunction with an external vendor with relevant expertise in statistical modelling. External vendors



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Supervisory Policy Manual

CR-S-5

Credit Card Business

V,1 - 05.01.06

usually build scorecards based upon specific information and parameters provided by an Al's management²⁹.

- A2.4 To achieve better predictability of a scoring model, the development sample should preferably be selected from an Al's database containing customers who applied for credit within a reasonably recent period of time, say, two years.
- A2.5 Scorecards should be validated by appropriate testing on bad rate (i.e. the percentage of approved accounts that became delinquent), and user acceptance before formal implementation.
- A2.6 For application scoring models, the cut-off score should reflect the underwriting standards and risk appetite of Als. There should be proper controls on who may decide and approve the level of the cut-off score, and the circumstances under which the cut-off score may be revised. Reasons and justifications for setting or changing the cut-off scores should be properly documented.

A3. Monitoring of scorecard performance

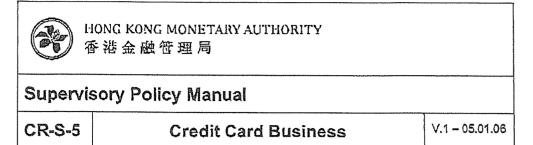
- A3.1 The credit risk management unit should regularly monitor the performance of the scorecards by reviewing management reports covering:
 - population stability a report comparing the current application population and the population on which the scoring system was developed and measuring whether there are any material changes in the score distribution over time;
 - characteristic analysis an analysis measuring changes in applicants' scores on individual credit attributes over time.
 This process is to help identify whether there is any shift in the population (which may in turn manifest itself in a change in the population stability index). The overall predictive power of the score in distinguishing good credits from bad credits should also be reviewed;
 - approval and rejection rates;
 - high and low side override rates³⁰; and

²⁰ Data used to develop the scorecard can come from three main sources:

[·] an Al' s previous good accounts, bad accounts and rejected applications;

pooled or purchased data whose features closely resemble applicants which the AI targets;
 and

expert intelligence (i.e. the logic and evaluation processes used by successful credit officers).



- delinquency vintage analysis an analysis of the distribution of delinquency ageing by the time of account inception.
- A3.2 Validation of scorecards should be done regularly as needed to keep them statistically sound. The predictive ability of the scorecards should also be periodically evaluated by using statistical principles and methodologies.
- A3.3 Proper controls for initiating the redevelopment of scorecards should be established specifying the criteria for initiating the redevelopment, and who may initiate and approve the redevelopment.

43

An override is a decision to accept or reject an applicant when the scoring system says otherwise. A high side override means that an AI rejects an application which the scoring system would approve while a low side override means that an AI approves an application which the scoring system would reject.

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9 February 2011

By Post & Fax: 2877 7026

Your Ref: !

Office of the Privacy Commissioner for Personal Data 12/F, 248 Queen's Road East Wan Chai Hong Kong

Attn:



Dear Sirs,

The Sharing of Mortgage Data for Credit Assessment Consultation Document

Thank you for your further letters dated 28th January and 2nd February 2011 (the "Letters"). We appreciate the opportunity to provide further information and address questions raised during the Public Forum and other consultation activities conducted by or on behalf of the Office of the Privacy Commissioner for Personal Data ("PCPD"). In addition to the questions set out in the Letters, please find enclosed our response to other questions recorded by us from the Public Forum.

Please find our response to the questions following the order in which they were set out in the Letters.

Letter dated 28 January 2011

Past statistics on delinquency rate and bankruptcy rate

- 2. Please see below a table showing the requested statistics. Those statistics indicate:
 - (a) a continuously worsening credit card bad debt position from 1998 to 2002; and

Chairman Vica Chairman

Chairman Bank of China (Hong Kong) Ltd

Vice Chalrmen The Hongkong and Shanghai Banking Corporation Ltd

Standard Chartered Bank (Hong Kong) Lid

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主席 中國銀行(香港)有限公司 副主席 香港上海匯型銀行有限公司 資打銀行(香港)有限公司

秘也

Secretary

Incorporated by Ordinance, Cap. 364 极缘條例第364乖成立 TIIU HONG KONG ASSOCIATION OP BANKS 發遊銀行公會

(b) an increasing number of personal bankruptcies from 1998 to 2002 with an increase of more than 20 times comparing the number in 1998 to that in 2002.*

By the end of 2003, the year in which the sharing of positive consumer credit data was introduced, the credit card bad debt position had improved and the number of personal bankruptcies had decreased. The average amount of indebtedness of the bankrupts for the years for earlier years is not available from the Hong Kong Monetary Authority ("HKMA") or from public sources. Nevertheless, the Consultation Document (August 2002) relating to the Positive Credit Data Sharing referred to a report prepared by Mckinsey & Co (November 2001). That report was based on Mckinsey's sampling survey on information provided by the Official Receiver's Office for 2000. It indicated that the average bankrupt in Hong Kong borrowed from 12 financial institutions and incurred total indebtedness equivalent to 55 times his monthly income.

	1998	1999	2000	2001	2002	2003
Amount of credit card borrowing / rollover	data not	data not				
(HKD Billion)	available	available	27.85	33.01	32.08	27.8
% credit card charge- off	3.1	4.9	3.71	5.46	13.25	10.02
Loans of retail banks overdue for 3 months				:		
(%)	5.18	6.62	4.87	3.95	2.77	2.04
Number of personal						
bankruptcics	1.362	3,876	5,487	13,186	26,922**	22,092

^{*}The increase in number of personal bankruptcies from 1998 to 2002 may be attributable to various factors, including the Asian financial crisis in 1997/1998 and the enactment of the Bankruptcy (Amendment) Ordinance in 1996, which came into operation in 1998. One amendment to the Bankruptcy Ordinance provide that a bankrupt will be discharged from bankruptcy 4 years from the date of the bankruptcy order provided that there is no objection from the creditors or the trustee.

Lower pricing for performing borrowers

3+4. This is the type of question which cannot be addressed by a simplistic approach. Interest rates are determined by a multiplicity of economic and market factors. Furthermore, each credit provider has its own policies for determining interest rates for credit facilities having regard to the credit risk and income of a customer and the total relationship between the credit provider and the customer. We acknowledge that positive consumer credit data sharing on unsecured lending was only one of the factors contributing to the decrease of interest rate between 2004

^{**} Please note that the reference to "2003" in paragraph 4.11 of the Consultation Document should be to "2002" instead.

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to 2009. There is no statistical study on the effect of the various factors on the interest rates at that period of time or how much each factor contributed to the decrease of interest rates. We would emphasize that, with the introduction of positive credit data sharing on unsecured lending, credit providers took such data into account in gaining a more comprehensive understanding of a consumer's credit and repayment position which, in practice, resulted in credit providers offering more favourable interest rates in some cases and more diversified unsecured consumer credit products as a whole. Although no official survey has been conducted, we understand that the amount on personal credits owing to major banks in Hong Kong accounting for 70% of the consumer credit market increased by about 100% from 2005 to 2010 whilst the amount on credit card facilities increased by about 50% for the same period. According to the records of TransUnion Limited, the number of personal credits between 2005 to 2010 (excluding credit card facilities) increased from 1,172,429 to 1,377,593. That was the result of the availability of more diversified unsecured consumer credit products enabling consumers to consolidate their indebtedness or obtain personal credit other than through credit cards. The interest rates on these personal credits were materially lower than the interest rates on credit card facilities. As an example, according to surveys conducted by the Consumer Council, the interest rates on tax loans were 3.79% to 15.94% in 2006 and 1.75% to 9.76% in 2010, compared to credit card interest rates of 13.8% to 34.5% in 2006 and 8.41% to 36.07% in 2010.

Promoting long term stability of property market

5+6. We repeat our response in paragraph 9 of our letter dated 28th January on the same question. We would also add that, whilst the inflow of foreign funds is beyond our control, we consider it appropriate to take steps, within our means by promoting prudent lending and preventing over-borrowing, so as not to further fuelling the housing market boom.

Promoting responsible lending and better risk management

- 7+8. (a) If interest rate rises, the repayment burden of mortgage borrowers will increase accordingly. If property prices continue to increase further building up the bubble effect, the strain on the repayment ability of the borrowers and on the financial health of the credit providers and the economy as a whole would be more severe when the bubble eventually bursts. If interest rate rises while property prices drop significantly at the same time, many borrowers may not be able to afford the increased repayment burden. They may have no other option but default. The financial services sector could potentially be subject to significant impact.
 - (b) We have conducted a stress test as requested. As illustrated below, if interest rate rises by 2% from 1% to 3%, the debt-to-income ratio (DTI) will be increased from the current cap of 50% to a level of 60%. If the

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interest rate further increases by 2% from 3% to 5%, the DTI will be increased from 60% to 72%. Further, the lower the monthly income of a consumer, the more significant will be the negative impact of the increase of interest rate on him.

Table showing results of stress test conducted based on the following assumptions:

Mortgage loan amount: HK\$1,000,000

Mortgage tenor: 20 years

Interest Rate: HIBOR + 0.7% = 1% per annum Monthly income of borrower: HK\$9,200

Before interest	rate increase		After interest rate	e increase	
Interest Rate (per annum)	Monthly mortgage instalment payment	DTI	Interest Rate (per annum)	Monthly mortgage instalment payment	DTI
1%	HK\$4,600	50%	3%	HK\$5,546	60%
3%	HK\$5,546	60%	5%	HK\$6,600	72%

Scope of mortgage data to be shared

9+10. Mortgage data relating to overseas properties will be included in the proposed scope of sharing as long as the mortgage loans are granted by a credit provider and booked in Hong Kong. This is in line with the objective of understanding the total indebtedness of a consumer and hence the proposed inclusion of properties irrespective of the type or location of the properties.

Relationship between mortgage count and credit status of customers

11+12. The mortgage count information relating to a consumer to be maintained in the credit reference agency ("CRA") will be contributed by credit providers that have granted mortgage loans to the consumer. This information allows credit providers to verify information provided by the consumer. Further, after obtaining the mortgage count from the CRA, a credit provider may obtain further information from the consumer as appropriate, including, information about mortgage debt repayments. Such further information will enable the credit provider to understand the total indebtedness of the consumer and facilitate the offering of consumer credits (including restructuring existing credits) that better suit the consumer's financial needs.

Whether partial Hong Kong Identity Card ("HKIC") number is adequate

13-15. Please refer to our response to Question 9 in the enclosed document,

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Whether Contributed Data would be supplied to CRA if a loan was secured by a combination of assets

16. Loan or revolving loan secured by multi-collateral including properties, securities and other assets is under the scope of contribution. This is to ensure that credit providers have a full understanding of the total indebtedness of the consumers for credit assessment purposes.

Letter dated 2nd February 2011

Written consent from customers

In compliance with the Supervisory Policy Manual IC-6 published by the Hong Kong Monetary Authority, credit providers have to make full use of the consumer credit data from the CRA for assessing credit application or conducting credit review. This process ensures that credit providers only grant credit to a consumer after having conducted a credit assessment on the consumer with regard to the credit report of the consumer from the CRA, amongst other relevant information. Generally, credit providers will obtain written consent from consumers before accessing their credit reports from the CRA for credit application purpose. If a consumer refuses to provide a written consent, a credit provider may consider his credit application taking into account the total relationship between the credit provider and the consumer and other relevant information.

If you have any further questions, please do not hesitate to contact us.

Yours faithfully,

Consumer Credit Forum

Enc.

00 880 0044

c.c. Hong Kong Monetary Authority

THE
HONG KONG
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OF
BANKS

成立資料庫的理據

1. 建議納入正面按揭信貸資料庫的貸款全部爲有抵押的貸款。依此計算,信貸提供者承造這些貸款的風險有限。因此,資料庫成立 與否對整體信貸提供者體系風險並沒有關鍵性影響。

為了實現了解客戶個人信貸的總債務這目標,信貸資料庫必須能 夠向信貸提供者提供客戶的有抵押及無抵押貸款資料。現時的信 貸資料庫並無提供有抵押貸款的正面資料,因此有需要成立正面 按揭信貸資料庫。

另外,成立正面按揭信貸資料庫的目的,不僅讓信貸提供者更有效管理風險,而且可避免客戶過度借貸,保障客戶的利益。按揭信貨雖為有抵押貸款,但仍必須施行有效的風險管理,傾防信貸提供者及客戶過度依賴按揭物業的價值。設計有效的預防措施必須居安思危而措施必須具前瞻性,慎防情況逆轉,未兩綢繆。

 信貸提供者做生意要承擔風險是理所當然。信貸提供者希望減低 風險而要客戶犧牲個人私隱,做法並不合理。

借貸雙方均有責任進行負責任的借貸行為,在大家貢獻適度的個人資料以成立正面按揭信貸資料庫下,將有利香港整體經濟的穩定,也在保障個人私隱及助長不負責任借貸的道德風險兩者之間取得平衡。再者,為了保障客戶個人私隱業界提出信貸提供者須獲得客戶的書面同意才能向信貸資料庫提出查閱客戶的「按揭宗數」,業界認爲這可充分保障客戶個人私隱。事實上,自從於2003年成立了無抵押貸款正面資料庫後,信貸提供者能夠進行更有效及更全面的信貸副險評估,這助長了信貸市場無抵押個人信貸產品的多元化發展及信貸提供者的良性競爭,向消費者提供更切合他們需要的信貸產品。

3. 香港的按揭貸款和信用卡貸款拖欠比率一直偏低,因此並沒有強 烈理由成立資料庫。

成立正面按揭信貸資料庫是未雨綢繆的做法。現時貸款利率正處於歷史低位,倘若將來利率上調而帶動拖欠比率上升趨勢始研究

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成立資料庫,,可能無法抵抗金融市場的突變。現階段是成立正面按揭信貸資料庫的好時機,以防範未然。

4. 可否參考澳洲的做法,限制使用資料與?

現時美國、英國、加拿大、新加坡、中國內地及台灣地區等主要 領先的經濟體系或跟香港競爭的地區均有全面的信貸資料庫。跟 上述地區及香港比較,澳洲是最遲成立個人信貸科資庫的地區。 據知澳洲現正積極研究擴大資科庫的使用以追上其他的地區。

5. 現時信貸提供者在審批按揭貸款過程中,會要求客戶申報其財務 包括其他按揭的資料。如有虛報,屬刑事罪行。既然現行已有機 制處理,根本不需要另外成立資料庫。

信貸提供者始終是本着客戶及自己的互相利益運用可取得的資料 審批貸款申請。透過刑事條例打擊虛報一般屬最後選擇,而較理 想的做法是改善信貸市場的透明度。

6. 有否數據說明當櫻市逆轉時,信貸提供者按揭業務方面要承擔的 風險會有多大,以證明成立資料單的追切性。

數據顯示在 2002 年第 4 季及 2003 年第 2 季分別大約有 16%及 22%按揭借款人處於負資產的狀況。當時的貸款利率正在下調,因此利率的變動未為借款人帶來更沉重的還款負擔。現在貸款利率正處於歷史低位,倘約樓市逆轉和利率上升同時發生,對借款人構成的負面影響預計會比 2002 年及 2003 年更大。

因此有需要減低客戶過度借貸,而亦因減低過度借貸的情況需時,業界認為需盡快成立正面按揭信貸資料庫。若等樓市逆轉才行動就會太遲。

7. 客戶「貢獻」個人資料可換取什麼好處? 建識是否只用來保障信 貸提供者?

正面按揭信貸資料庫的成立、不信讓信貸提供者更有效控制風險,亦可藉此讓信貸提供者提供更貼身的信貸條件,最重要的是,

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讓信貸提供者提供切合借款人需要的建議及避免過度借貸,避免借款人承受過大風險。業界相信,增加信貸資料的透明度,對存戶、借款人和信貸提供者都是更好的保護。另請參閱 CCF 致專員公署 2011 年 1 月 28 日函件中第 10 項回應。

保安問題

8. 資料庫儲存大量個人資料,但其保安安排不能百份百確保資料不 會外洩或被濫用。

在現實中、香港的信貸個人資料庫跟所有電腦系統的資料庫一樣,都無法保證保安絕對滴水不漏。正因如此, TransUnion Limited ("TU")極重視資料庫的保安並嚴謹地施行有關保障措施, 防範資料被不正當使用。TU 現在已採用先進國家認可的嚴格保安系統來保障客戶的私隱。TU 每年都會進行跟據 ISO17799 設定的內部審計以確保系統符合要求。保安安排的進一步資料請參閱 TU 致尊員公署的回應。

9. 監察個人資料有否被濫用的機制不足,因資料持有人本身不能得知信貸提供者有沒有在未經授權的情況下翻查其儲存於資料庫的資料。

現時信貸資料庫已共用信用卡、無抵押貸款及租賃/租購貸款的正 負面資料及住宅按揭貸款的負面資料,相信在私隱專員公署的《個 人信貸資料實務守則》、金管局的監管政策手冊及信貸提供者內部 的嚴控下,個人資料繼續受到高度保護。另外,TU 也有提供服務 讓消費者查詢信貸提供者使用其儲存於資料庫的情況。

10. 根據建議,資料庫會儲存客戶十多項個人資料以識別客戶身份。 照常理說,用以識別身份根本不需要十多項資料。減省這方面的 資料可減少一旦外洩時的影響。

業界就此問題向 TU 進一步查詢並了解 TU 會就這點詳細回應尊員公署。業界就不在此重覆,但需强調準確配對客戶及其資料的重要性,以避免把客戶的資料向第三者錯誤提供。

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基他

11. 推行資料庫之前已獲批准的正面按揭資料,由於未獲資料當時人 預先批准將資料放入資料庫內,因此不應共享。另外,從法律角 度而言,建議中的安排可能不合法。

業界一向本着重視合法合規的精神經營業務。根據業界取得的相關法律意見(包括大律師意見),將現有按揭資料提供予信貸資料公司符合現行私隱條例的保障資料原則。信貸提供者向信貸資料公司提供客戶的按揭資料是與其核心貸款業務及信貸提供者原初收集有關資料的目的有直接關係。一般信貸提供者與客戶簽訂的條款,同樣賦予信貸提供者有權向信貸資料公司提供客戶資料。

12. 信貸提供者掌握了客戶正面按揭信貸資料後,會根據所得資料進行分析、評估。然而,信貸提供者所用的分析及評估方法,未必得到客戶認同,評估結果亦可能得出對客戶不利的結果。

信貸提供者所用的分析及評估方法雖各有不同,但正面按揭信貸資料有助信貸提供者了解客戶的整體信貸情況及評估其還款能力,信貸提供者一般不會只因客戶有按揭信貸而作出不利客戶的評估。相反,改善資料的透明度往往有利於還款紀錄良好的客戶,因適量的按揭信貸及未有拖欠還款的紀錄是客戶的信譽資產。

13. 諮詢文件引用數據表示 2003 年信貸資料庫成立後,消費者可享更 住的貸款條件。事實上,近年利率因環球經濟因素而整體下降, 文件引用的數據有誤夢之嫌。

引用該等數據並無誤導之意。利率的釐定受多項因素影響,而正面信貸資料庫的成立確實造就了個人信貸產品的多元化發展,有助信貸提供者提供更貼身的產品照顧客戶的情況,其中也包括提供較低借貸息率。也請參閱 CCF 致尊員公署 2011 年 2 月 8 日函中第 3+4 段的回應。

14. 信貸提供者只能於資料庫內查到「按揭宗數」一項資料。信貸提供者很有可能在資料不足的情況下曲解了該項資料的意思。例如有些業主爲了可以把屋契留在信貸提供者,故意保留數十元欠款。在這個情況下,信貸提供者有機會錯誤評估客戶的風險狀況。

當信貸提供者從信貸資料庫得知客戶的「按揭宗數」,將視乎實際情況要求客戶提供其相關按揭貸款的資料,因此,不會出現曲解資料的情況。

15. 客戶在還清欠款後,其在資料庫內的紀錄不會自動消失,而是要客戶另行提出要求。這個做法並不合理。

良好的還款紀錄屬客戶的信譽資產,因此,客戶有權獲取及由客戶決定是否保留較為恰當。

16. 諮詢文件欠缺詳情,公眾未能作有根據的決定。

如公眾希望進一步了解諮詢文件內任何細節,歡迎於諮詢期內作反映。業界樂於就諮詢內容與大眾作分享交流。

THE HONG KONG ASSOCIATION OF BANKS 旁港銀行公會

Room 525, 5/F., Prince's Building, Central, Hong Kong Telephone: 2521 1160, 2521 1169 Facsimile: 2868 5035 Ernuil: info@hkab.org.hk Web: www.hkab.org.hk

25 February 2011

By Post & Fax: 2877 7026

Your Ref.

Office of the Privacy Commissioner for Personal Data 12/F, 248 Queen's Road East Wan Chai Hong Kong

Attn:



Dear Sirs,

The Sharing of Mortgage Data for Credit Assessment Consultation Document

Thank you for your letter dated 22 February 2011 (the "Letter"). We appreciate the opportunity for providing further information and addressing questions from the Office of the Privacy Commissioner for Personal Data ("PCPD").

Please find our response to the questions following the order in which they were set out in the Letter.

Whether partial Hong Kong identity card number is adequate

3. Our letter of 9 February 2011 should have made reference to Question 10 of the document attached to that letter. We understand that TransUnion Limited has responded to PCPD on this point.

Mortgage loans application data

4. The mortgage count of an individual is the number of mortgage loans that the individual has drawn. In a case where a mortgage loan applicant applies to more than one credit providers and the applicant eventually only draws one mortgage loan, the mortgage count will be "one".

Chairman Bank of China (Hong Kong) Ltd

Vice Chairmen The Hongkong and Shanghai Banking Corporation Ltd Standard Chartered Bank (Hong Kong) Ltd

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主席 中國銀行(香港)有限公司 剛主席 香港上海匯豐銀行有限公司 遊打銀行(香港)有限公司

秘仍

Secretary

Incorporated by Ordinance, Cap. 364 根據條例第364造成立 THR HONG KONG ASSOCIATION OF BANKS 亚斑银行公會

Lower default rate

As mentioned previously, statistics from other jurisdictions are often not available and, in any case, we consider the statistics from other jurisdictions offer limited comparison value given the differing laws, regulatory requirements, market practices and circumstances in those jurisdictions and Hong Kong. For example, in some jurisdictions the credit data sharing regime was launched in a single stage covering positive and negative data as well as unsecured and secured facilities. It is therefore more important to focus on the Hong Kong market where there is significant improvement in the overall loan delinquency and credit card bad debt situation since the sharing of positive consumer credit data of unsecured facilities was introduced in 2003. Please refer to paragraph 4.10 of the Consultation Document for statistics.

Threshold amount

- 6. As explained in our letter to the PCPD dated 28 January 2011, a credit (a) provider has to consider a number of factors (and not only the amount of the credit applied on an isolated case basis) in order to assess the credit worthiness and repayment ability of a consumer. Factors such as the monthly income and the amount of other outstanding indebtedness of a customer will affect a credit provider's assessment of the credit worthiness and repayment ability of a customer. Accordingly, it is incorrect to assume that the credit risk of a consumer (and thus the need to access positive mortgage data of the consumer) will be correspondingly lower if a smaller facility is applied for. It follows that it is not necessary or appropriate to set a threshold amount such that credit providers can only access the Mortgage Count if the credit facility limit reaches the threshold amount. Whether there is over-borrowing or over-leveraging is not determined by the amount of a single loan on an isolated basis but rather having regard to the total indebtedness and repayment ability of the individual. Therefore, credit providers need adequate and effective tools to conduct comprehensive credit assessment.
 - (b) The observation that banks do not require detailed financial data in processing applications for some credit facilities (e.g. tax loan) may not be entirely correct as the general practice is to apply the same approach regardless of the types of facilities application.

Overseas borrowers

7. The principal objective of the proposal is to facilitate comprehensive credit assessment of consumers thereby promoting responsible lending and borrowing in the Hong Kong consumer credit market. Credit providers have responsibility to protect and prevent customers (whether they are local or overseas) from over-

THE HONG KONG ASSOCIATION OV BANKS T双銀行公會

borrowing in Hong Kong. Accordingly, the proposed scope of positive mortgage data sharing covers mortgage loans that are booked in Hong Kong whether the customer is based in Hong Kong or elsewhere. Without contributing the mortgage data of overseas borrowers, credit providers will not be able to conduct comprehensive credit assessment in the event that the overseas borrowers decide to apply for further credit facilities from credit providers in Hong Kong.

Bringing benefits to consumer

- 8. (a) We would re-iterate that interest rates are determined by a multiplicity of economic and market factors. Moreover, each credit provider has its own policies for determining interest rates for credit facilities having regard to the credit risk and income of a customer, the total relationship between the credit provider and the customer and the existing economic environment. Accordingly, credit providers are not in a position to provide in explicit terms the level of decrease in interest rate that may result from the implementation of the proposal. Further, the present mortgage interest rate is at a historic low level attributable to unprecedented economic factors around the world. The low interest rate trend is likely to change in time in which case there will be more room for adjusting mortgage interest rates.
 - (b) Furthermore, benefits to consumers may take a number of form and may not be a direct reduction of mortgage interest rate. As can be seen from the introduction of positive credit data sharing on unsecured lending, having a more comprehensive understanding of a consumer's credit position and repayment ability resulted in credit providers offering more diversified unsecured consumer credit products as a whole to customers.

If you have any further questions, please do not hesitate to contact us.

Yours faithfully,

Consumer Credit Forum

c.c. Hong Kong Monetary Authority



環聯

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Tel (852) 2979 3000 Fax (852) 2890 4589 www.transon.on.hk

February 8, 2011

Office of the Privacy Commissioner For Personal Data 12/F, 248 Queen's Road East Wanchai Hong Kong

Attention:

Fax: 28777026

Dear Sirs,

The Sharing of Mortgage Data for Credit Assessment - Consultation Document

First, we would like to thank you for the opportunity for us to comment on the Consultation Document. As related matters, we also refer to your letters to us addressed to us dated 18 January 2011 and 2 February 2011 on the same subject requesting our response to your questions raised. Please treat this letter as both our response to the specific questions and our submission of comments to you on the Consultation Document.

Please note, however, that our response below is only given to you in the context of the proposals to expand the present scope of credit data to include sharing of positive mortgage data. It is not intended to be our position in a different context and information provided should only be used in conjunction with the relevant proposals and not for any other purposes. Further, information below only contains our present view in response to the proposals and does not constitute definitive undertaking or declaration to do or refrain from doing certain acts if the proposals are adopted.

Your Letter dated 18 January 2011 - Question 6

6. In your capacity as the CRA responsible for processing the Contributed Data, please provide us with supporting information or evidence showing that each item of the Contributed Data to be contributed to you by credit providers is necessary and not excessive for the purpose of customer identification.

The Contributed Data are:

- Name
- Capacity



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- HKID Card or travel document number
- Date of Birth
- Gender
- Correspondence Address
- Account number, type of facility, account status and closed date

Our Response

As you are aware, generally as a CRA, other than having to take reasonably practicable steps to ensure that the data subject's data is correctly matched with his existing file, we should also take reasonably practicable steps to ensure that the data contributed is itself accurate. Needless to say, wrong matching of credit information can bring about very detrimental effect on the individual financially or otherwise and induces consumer complaints against different parties involved.

The data fields which are the Name, HKID/Travel Document Number, Date of Birth and Correspondence Address are the key fields of our system developed in conjunction with credit providers to unique identify an individual subject. The data of such subjects may be contributed by different credit providers at different times. Our system has been designed to use the combination of the key data fields that mentioned above with a sophisticated luzzy matching logic to identify the credit data contributed by different credit providers that belong to the same individual subject and merge the information for the same subject. The complicated logic by using the above key data fields is necessary in order to ensure the credit information as well as the operational calculation of the mortgage count will be linked to the right individual subject. Insufficient credit information will affect the accuracy of the identity and hence the matching of the credit data. Our system has been in place since 2001 and we have achieved a very high accuracy rate with our matching logic. The removal of any data field mentioned above must have an adverse impact on the accuracy of our existing matching system but it is difficult to estimate how much the impact is as we do not have actual empirical data of various scenario. Further, please note that all credit bureau around the world that we know of all use a combination of data fields as part of their matching system in order to enhance the accuracy as much as possible. This is standard credit bureau practice.

Please also note that at the moment, credit providers do not have uniform practice in what identity data they contribute. Moreover, not all data fields are provided. Therefore, the same consumer may have different fields contributed by different credit providers. By way of example only, one credit provider may contribute a consumer's name, HKID number, gender while another may contribute the name, passport number and address. For this reason, our matching system currently contains all the above fields to maintain its accuracy and stability.



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We would like to provide more information on individual data fields. The data field "account number" is used to identify the same account that has been contributed by the specific credit provider for ongoing monthly update. The data field "type of the facility" is used to identify if the credit account is a mortgage account for special process handling. The data field "account status" is used to differentiate if the mortgage account is a negative account or a positive account for different process handling. The data field of "closed date" is used for data retention period calculation and control. Hence, all these fields are necessary for updating and handling pursuant to the requirements of the Code of Practice on Consumer Credit Data.

The data field Capacity is an industry requirement in order for the mortgage count to be categorized into different capacity level such as number of mortgage count as a borrower, number of mortgage count as a guarantor.

Partial ID

We understand there are concerns regarding the necessity of providing the full set of HKID number as part of credit data file. This also relates to your questions sent to us by email dated 28 January 2011. As mentioned above, as CRA, we need to take reasonably practicable steps to ensure the accuracy of the input data. We currently have in place lilter that prevents non-authentic or wrong HKID card number from being entered into our system. For example, HKID card with less than one alphabet and 7 numbers are rejected from our system. Also, current, we are able to ascertain with the full set of HKID number whether the number is genuine as the digit in brackets has a pre-determined relationship with the 6 preceding digits. Any non-authentic HKID number will be rejected. This ensures the HKID number being input is genuine and correct and helps to maintain the accuracy of the data. It also helps the bank to detect any fraud or inaccurate input of HKID.

Only using partial ID for matching is not reliable as there can be many variations with the same partial ID information. Currently, as it is not mandatory under the Code or the law to provide ID, not all of the credit providers provide this field. Partial ID cannot be used for our ID authenticity check. Even if partial ID is used in conjunction with other data fields for matching, the result may still be inaccurate. Note that it is not unusual for individuals with similar names to have similar addresses. We also had cases where individuals with similar names had resided in the same address at different times. Hence, while using only partial ID and relying on other data like name and address will increase the accuracy rate compared to just using the partial ID, in general, the more data fields are used the higher the accuracy.

Please also note that if there are proposals to use only partial ID, the industry should be consulted and data input practice should be made uniform. A long lead time and system



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changes are required not just by us but by credit providers as well. It may not be feasible to make any change concurrent with the current proposals.

Your Letter dated 18 January 2011 - Question 9

To assure the customers that their financial data will be adequately protected, please let us know (i) if you are prepared to follow the advice of the Commissioner indicated above; and (ii) whether and how you will provide further security safeguards.

Our Response

With respect to the proposal in paragraph 5.45 on conducting an compliance audit on the expanded data scope on the adequacy of our data handling system and including the scope in our annual privacy compliance audit, provided we receive more specific guidelines from your office on the scope and adequate comments on the compliance plan, we are happy to adopt this proposal.

With respect to paragraph 5.46 regarding periodic IT security audits, we would like to point out that currently, the following measures are already in place which cover security issues:

- 1. Pursuant to Clause 3.14 of the Code of Practice on Consumer Credit Data, we have been engaging independent auditors to conduct annual compliance reviews under the Code and the Privacy Ordinance. The reviews specifically cover the security of consumer credit data. We have submitted 7 compliance reviews in the past already and in each review, there have been no significant findings by auditors or there have been no significant comments from PCPD. We do not see the need or justification to impose a compliance review and separate security audit.
- 2. On a periodic basis, we have a dedicated audit team from our headquarters in the US to conduct onsite audits which covers in particular system security. The audit ensures we comply with global system security standards. We have had no significant findings in the past. The audit principles used by our US team are based on ISO 17799 which we understand is the basis of ISO 27002.
- 3. Our annual financial audit also extends to data security on a system and network level and we have had no significant findings in the past.

We believe the current audits in place are sufficient to address any system security issue. If it helps to assure public confidence, upon appropriate confidential undertakings by your



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office, we may consider sharing with you our internal US audit reports which is based on ISO 17799. Given that the incremental data is not significant compared to the size of our existing database and on the basis that we have adequate controls and audits in place to address any security concern, we therefore do not support the proposal. We do not have plans at this point to provide further security safeguards in view of the expanded database.

Your Letter dated 2 February 2011

Proposal to include in the Code prohibition against transfer of consumer credit data to place outside Hong Kong by a CRA

Our Response

Please be informed that we have not and do not have plans to transfer consumer credit data outside Hong Kong whether or not there is any express prohibition.

If you have any questions on the above, please do not hesitate to let us know.

Yours faithfully,

For and on behalf of TransUnion Limited

cc CCF

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e.e. Policy 21 Limited Fax:.



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lel (852) 2979 3000 lax (852) 2890 4589 www.transunlou.hk

(By Fax: 28777026 & By Post) 28 February 28, 2011

Office of the Privacy Commissioner For Personal Data 12/F, 248 Queen's Road East Wanchai Hong Kong

Attention.

Fax: 28777026

Dear Sirs,

The Sharing of Mortgage Data for Credit Assessment Consultation Document

We refer to your letter addressed to us dated 22 February 2011 requesting our response to your specific questions raised in relation to the Consultation Document on the Sharing of Mortgage Data for Credit Assessment.

We would like to respond to your specific questions as follows using the same numbering as your questions asked:

Question 4

You went on to talk about the sophisticated fuzzy matching logic to identify the credit data contributed by different credit providers that belong to the same individual and merge the information for the same subject. You then concluded that the complicated logic by using the above key data fields is necessary in order to ensure the credit information as well as the operational calculation of mortgage count will be linked to the right individual subject. Without concrete examples, the mere explanation given by you is insufficient to convince us that the above data fields are necessary to correctly attribute the Mortgage Count to individual. Unless you can provide us with concrete examples illustrating why each field is necessary to correctly identify an individual, it is our preliminary view that contribution of the "name" together with "Hong Kong identity card/travel document number" only are sufficient. In your justifications, you should demonstrate that your assertion is correct and convincing by providing us also with the failure rate to correctly identify an individual in case only the following items of personal data were contributed by credit providers to the CRA:

- (a) Name, IIKII)/travel document number;
- (b) Name, TIKID/travel document number; date of birth; or Name, HKID/travel document number, correspondence address.

A: Please find the attached document with detailed concrete examples illustrating why the mentioned fields are necessary to correctly identify an individual.

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Page 1 of 7



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Question 5.

As for the reason that the same consumer may have different fields contributed by different credit providers; it appears to us that this problem may be resolved by requiring the credit providers to supply information in standardized information fields. In our view, individuals' personal data privacy should not be compromised by credit providers' variation in practice when contributing the relevant data field. Credit provider' problems should be remedied by themselves.

A: Currently TU provides a standardized format to the credit providers for data contribution. There is no variation of format. However, there may be variation of information provided by different credit providers in different time period. Such variation is possibly due to the customers provide different data to different credit providers. This may be caused by change of the customer's name (e.g. previously called Chan Tai Man and now re-named to Chan Tai Wan Peter); or a change of or change of identity document held (e.g. previously use travel document in Bank A for credit application and currently using the new issued Hong Kong Identity Card to apply credit in Bank B).

The fact is fhat without customer's notification, the credit providers themselves will not be aware of the above problems until there is system cross checking on the data provided by various credit providers performed by TU. For example, customer X applied a credit card with a passport in Bank A in 2003 and no further update or borrowing has been made to Bank A. X then applied another credit card with Hong Kong Identity Card with Bank B in 2008. It is not until both Bank A and B contributed the data to TU and TU performed the cross check that the Banks would be aware of the customer's data was inconsistent across the Banks.

Without additional information such as address and/or date of birth, TU could hardly identify whether X is the same person or two different individual. The credit providers would then follow up and update the data with the customer.

Question 6.

You have not included the item "gender" as a required field for identification purpose. Unless we are provided with further justifications, we tend to take the view that "gender" should be excluded from being an item of Contributed Data. The same rationale should be applied to the existing provisions under Clauses 2.4.1 and 3.1.1 of the Code of Practice on Consumer Credit data. Consequently, these clause will be amended by deleting the word "sex", with the result that credit providers is refrained from providing the gender of consumers to the CRA and that CRA should not disclose the gender of consumer in its credit report. You are thus required to delete from your current database the "sex' of each data subject. Please let us know if you have any insurmountable difficulty in meeting the above requirements.

A: We have no objection to your suggestion of excluding "Gender" from data contribution and will comply according to the upcoming amendment of the Code of Practice on Consumer Credit data.

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Page 2 of 7



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Effect of Mortgage Count on credit score Question 7.

Some respondents worried about the implication of the Mortgage Count on consumer credit scoring, e.g. whether a high count of outstanding mortgages would be construed as a high risk factor in the compilation of credit scores. Given that Mortgage Count in itself would not provide a full picture of a borrower's credit standing and might result in a "mislabeling" of an individual's credit worthiness, please confirm to us whether Mortgage Count would be used to compute an individual's credit score. If so, please explain how and in what proportion Mortgage Count would affect a credit score, and allay the concern of "mislabeling". Please also provide us with the formula for computing credit scores to show that credit scores are fair and accurate means to measure consumers' credit standing.

A: Please be confirmed that the Mortgage count will not be used to compute an individual's credit score. Score formula is the proprietary information of the score developer, which is confidential and cannot be disclosed.

Mortgage Count for general credit assessment Question 8.

A: It is technically feasible. Mortgage count can be applied only to mortgage loan application.

Provision of free credit report and free access alert service Question 9.

Currently we are providing free report to consumer whose credit application is being turned down by financial institution. Furthermore, we offer a full detail report and a summary report with different unit price to meet different individual's needs. As we are a commercial organization, we have no plan at the moment to provide free report or other gratuitous services to the public. This issue has been raised with us again and again in the past and please understand our stance remains the same.

Provision of free credit report and free access alert service Question 10.

A: We intend to follow the existing Code of Practice on Consumer Credit Data on the Retention of consumer credit data by CRA

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Page 3 of 7



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If you have any questions, on the above, please do not hesitate to let us know.

Yours faithfully,

For and on behalf of TransUnion Limited

c.c. CCF

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c.c. HKMA

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Encl 3 Pages

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Page 4 of 7



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(1) Name, HKID/Travel Document Number

Case#	Data provided by	Name	нкто	Travel Document Number	Justification
1.1	Bank A	CHAN TAI MAN PLITER	- Y0087654321		Without additional matching key like Date of Birth and Address, the system has insufficient information to judge whether or not these two subjects are referring to the same consumer solel based on the similarity of the names. There may be possibility that they are actually two different consumers with similar names, or the same consumer is applying to the banks with two different passports while HKID is no yet available.
•	1,40TK T2	CHEN TALMAN	<u> </u>	7.1.123123123	
1.2	Bank C	CHAN TAI MAN CIIAN TAI	X1234567	-	Without additional matching key like Date of Birth and Address, the system cannot assume these two names are referring to the same consumer due to the lack of a common identity number. There may be possibility that they are actually two different consumers, or different identity documents have been provided by the same consumer to different banks thereby the banks are submitting different identity documents to the bureau. It may impose credit risk to the banks if the bureau fails to identify this case for the banks.
	Rank D	MAN	-	P001234567	
1.3	Dank P.	CIIAN TAI MAN	X1234567	-	Without additional matching key like Date of Birth and Address, the system has insufficient information to judge whether or not these two different names are referring to the same consumer solely based on the identical FRID. There may be possibility that the consumer has ever changed his/her name or the HKID is not correct due to whatever reasons.
		CUAN CHT KEUNG	X1234567		not correct due to whatever reasons.

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Page 5 of 7



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Case #	Data provided by	Name	m <u>ber, Da</u> te HKID	Travel Document Number	Date of Birth	Justification
2.1	The Court	CHAN TAI MAN FLAT A, ABC Road, XYZ	-	_	-	Without additional matching key like Address, the system cannot perform any Public Record matching at all. Currently, only name and address information are available from the Court. It may impose significant impact to the industry if Public Record information is no longer available on the credit report.
	The Bank	CHANTAI MAN	X1234567	-	7-Jan-1980	
2.2.	Bank A	CTIAN TAI MAN PUTER	X1234567	-	7- Jan-1980	Without additional matching key like Address, the system has insufficient information to judge whether or not these two different names are referring to the same consumer solely based on the identical LIKID. There may be possibility that they are referring to different consumers just that the HKID is not correct due to whatever reasons, or they are actually the same consumer, only that the Date of Birth has been accidentially reversed due to whatever reasons.
	Bank B	CHEN TAI MAN	X1234567	-	I-Jul-1980	decidentially reversed due to whatever reasons,
2.3	Bank C	CHAN TAI MAN	X1234567	- -	7-Jan-1980	Without additional matching key like Address, the system cannot assume these two names are referring to the same consumer due to the lack of a common identity number. There may be possibility that they are actually two different consumers, or different identity documents have been provided by the same consumer to different banks thereby the banks are submitting different identity documents to the bureau. It may impose credit risk to the banks if the bureau fails to identify this case for the banks.
	Bank D	CHAN TAI MAN	-	P001234567	7-Jan-1980	
		CHAN TAI MAN	X1234567	-	7-Jan-1980	Without additional matching key like Address, the system has insufficient information to judge whether or not these two different names are refeiring to the same consumer solely based on the identical HKID and Date of Birth. There may be possibility that the consumer has ever changed his/her name, or the HKID is not correct due to whatever reasons.
		CHAN CILL KEUNG	X1234567	-	7-Jan-1980	The same of the state of the same of the s

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(3) Name, IIKID/Travel Document Number, Address

Case #	Data provided by	Name	нкп	Travel Document Number	Address	Justification
3.1	Bank A	CHAN TAI MAN PETER	X1234567	-	I'LAT A, 15/1', 888 ABC Road, XYZ	Without additional matching key like Date of Birth, the system cannot assume these two names are referring to the same consumer solely based on the identical HKID. There may be possibility that the name, or the IIKID is not correct due to whatever reasons, or only that the Address has been reported in different way, or they are actually referring to different locations.
-	Bank R	CHEN TAI MAN	X1234567	-	15A, BBC Road, XYZ	reterring to different locations,
3.2	Bank C	CHAN TAI MAN	X1234567		FLAT A, 15/K, 888 ABC Road, XYZ	Without additional matching key like Date of Birth, the system cannot assume these two names are referring to the same consumer due to the lack of a common identity number. There may be possibility that they are actually two different consumers, or different identity documents have been provided by the same consumer to different banks thereby the banks are submitting different identity documents to the bureau. It may impose credit risk to the banks if the bureau fails to identify this case for the banks.
	Bank D	CHAN TAI MAN	-	P001234567	ILAT A, 15/I, 888 ABC Road, XYZ	
3,3		CTIAN TAI MAN	X1234567		FLAT A, 15/F, 888 ABC Road, XYZ	Without additional matching key like Date of Birth, the system has insufficient information to judge whether or not these two different names are referring to the same consumer solely based on the identical HKID and Address. There may be possibility that the consumer has ever changed his/her name, or the HKID is
		CHAN CHI KEUNG	X1234567	-	FLAT A, 15/F, 888 ABC Road, XYZ	not correct due to whatever reasons.

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Page 7 of 7